

# Final Report

December 2022

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### **Contents**

| 1 | Redis | stricting Commission Purpose  | 5  |
|---|-------|---|----|
|   | 1.1   | Purpose of the College Park Redistricting Commission                            | 6  |
| 2 | Redis | stricting Commission Charge   | 7  |
|   | 2.1   | Redistricting Commission Charge   | 8  |
| 3 | Calcu | lation of Ideal District Size   | 9  |
|   | 3.1   | Current District Population and Voters Using 2020 Census                        | 10 |
|   | 3.2   | Considerations for Reapportionment of Council Districts                         | 12 |
| 4 | Comi  | mission Considerations to Ensure an Accurate Population Count                   | 13 |
|   | 4.1   | Census Counts vs. Bed Counts  | 14 |
|   | 4.2   | New Construction  | 14 |
| 5 | Redis | stricting Commission Recommended New District Maps for Council Consideration 16 |    |
|   | 5.1   | 2020-Base d Map   | 17 |
|   | 5.2   | 2022-Based Map  | 19 |
|   | 5.3   | 2023-Based Maps   | 21 |
|   | 5.4   | Public Comments on Proposed Maps  | 27 |
| 6 | Reco  | ommendations to the City Council for the Next Redistricting Commission          | 28 |
|   | 6.1   | Clarification of the Commission Charge and Potential Changes                    | 29 |
|   | 6.2   | Consideration of the Effects of Election Cycles on Voter Turnout                | 30 |
|   | 6.3   | Consideration of Race in Reapportionment  | 31 |
| 7 | Bibli | ography   | 33 |
| 8 | aqA   | endices   | 34 |

| A | Copy of the Redistricting Commission Charge            | 35  |
|---|--|-----|
| В | Copy of Charter Section C2-2. Districts                | 40  |
| C | Meeting Agendas and Minutes                            | 42  |
| D | Public Comments and Meeting Chats                      | 87  |
|   | D.1 September 1st Meeting                              | 87  |
|   | D.2 September 12th Meeting                             | 88  |
|   | D.2.1 Online Comments                                  | 89  |
| E | Presentations  | 90  |
|   | E.1 Commission September 12, 2022 Presentation         | 95  |
|   | E.2 Districts by Race                                  | 121 |
| F | October Plan Maps 1 – 3 with Population and Voter Data | 126 |
| G | Draft Consultant Maps                                  | 131 |

# **List of Figures**

| 3.1 | Map of 2010 Districts                               | 11 |
|-----|---|----|
|     | Proposed Map Based in 2020 Population Counts        |    |
| 5.2 | Proposed Map Based in 2022 Population Counts        | 20 |
| 5.3 | First Proposed Map Based in 2023 Population Counts  | 22 |
| 5.4 | Second Proposed Map Based in 2023 Population Counts | 24 |
| 5.5 | Third Proposed Map Based in 2023 Population Counts  | 26 |

### **List of Tables**

| 3.1 | Population and Voters in Current District Boundaries Without New Construction | 10 |
|-----|---|----|
| 3.2 | Current District Statistics with New Construction                             | 12 |
| 4.1 | Comparison of Bed Count and Census Count                                      | 14 |
| 5.1 | Table of Population Figures for Proposed Map One                              | 19 |
| 5.2 | Table of Population Figures for Proposed Map Two                              | 21 |
| 5.3 | Table of Population Figures for Proposed Map Three A                          | 23 |
| 5.4 | Table of Population Figures for Proposed Map Three B                          | 25 |
| 5.5 | Table of Population Figures for Proposed Map Three C                          | 27 |
| 6.1 | Table of Actual Voters Across Proposals                                       | 29 |
| 6.2 | Table of Actual Voters Across Proposals                                       | 29 |

### Chapter 1

# **Redistricting Commission Purpose**

#### 1.1 Purpose of the College Park Redistricting Commission

The Redistricting Commission was established by the College Park City Council to review the 2020 Census and other data and determine whether it requires the reapportionment of the City of College Park's council districts. The City of College Park is comprised of four council districts. Each district elects two City Council Members. Resolution 22-R-04, which can be viewed in Appendix A, established the 2022 College Park Redistricting Commission. Members of the Redistricting Commission were appointed by the Mayor of College Park and City Council members.

#### Members of the 2022 Redistricting Commission

 ${\bf Robert\ Day}^a$ 

D.W. Rowlands<sup>b</sup>

Jordan Dewarb

Betty Colonomos Val Graham Alan Hew John Krouse Delmar Nelson Nathan Rickard Marilyn Yang Fritz Leopold

a: Commission Chair

<sup>b</sup>:Commission Vice Chair

Established on February 22, 2022

### Chapter 2

# **Redistricting Commission Charge**

#### 2.1 Redistricting Commission Charge

The Redistricting Commission was established by Resolution 22-R-04 (Appendix A) on February 22, 2022. The Redistricting Commission received its charge from the College Park City Council on April 26, 2022. The charge directed the Redistricting Commission to review in each district the combination of population and actual voters, defined as those who had voted in the last city or state election and referred to in this report as the "criterion" and determine if reapportionment is necessary. Should reapportionment be found to be necessary, the Redistricting Commission was charged with providing the Council with at least three maps consisting of four districts to be considered. In the creation of these maps, the Commission was tasked with balancing both the criterion and population numbers in accordance with the Commission Charge and U.S. law. In addition, the Commission was charged with holding at least two public hearings to receive information and views from the public.

### Chapter 3

### **Calculation of Ideal District Size**

#### 3.1 Current District Population and Voters Using 2020 Census

The first task of the Redistricting Commission was to determine if reapportionment was necessary. To do this, the Commission reviewed the current distribution of population and actual voters across College Park's four districts. This was to determine if the difference between the actual distribution of population or population plus actual voters (criterion) and the ideal distribution of population and criterion exceeded 5%. Five percent above or below the ideal is considered to be the maximum deviation allowed by law in the United States for district apportionment to be equitable. Population was determined using the 2020 Census and voters were determined using city data on voters in the last city and state elections.

Table 3.1 shows the current district population and voters for each of College Park's four districts. The district statistics are comprised of the district's population, the number of actual voters in the district, and the "criterion", defined as population and actual voters added together. The percentages in parenthesis demonstrate the deviation from the ideal district size. Figure 3.1 shows the map of the current districts adopted after the 2010 redistricting.

|                | Population  | Voters       | Criterion    |  |
|----------------|-------------|--------------|--------------|--|
| District 1     | 8,565 (-7%) | 3,028 (+68%) | 11,593 (+4%) |  |
| District 2     | 9,841 (+7%) | 1,354 (-25%) | 11,195 (+1%) |  |
| District 3     | 8,711 (-6%) | 1,592 (-12%) | 10,303 (-7%) |  |
| District 4     | 9,790 (+6%) | 1,255 (-31%) | 11,405 (+3%) |  |
| Ideal District | 9,227       | 1,807        | 11,034       |  |

Table 3.1: Population and Voters of Current District Boundaries Without New Construction

As shown in table 3.1, the City of College Park requires redistricting due to the large deviations from ideal district in both population and the sum of population and actual voters. This is without the consideration of new developments under construction, which will add thousands of new residents. These are considered in table 3.2.

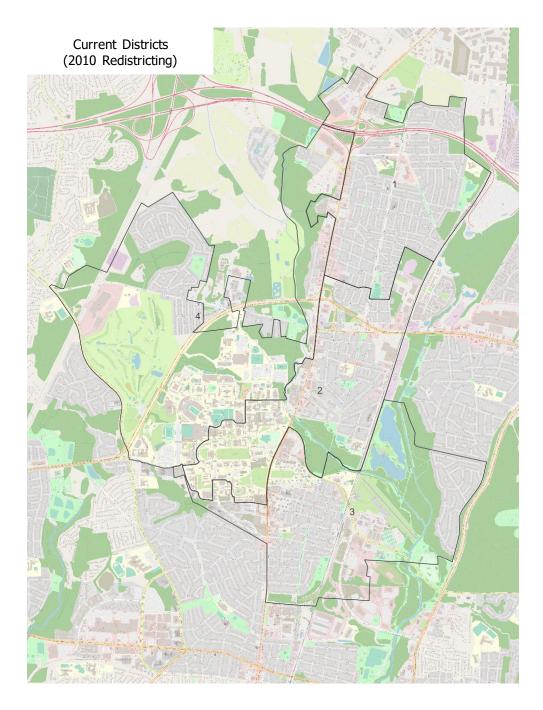


Figure 3.1: Map of 2010 Districts

|                | Population    | Voters       | Criterion     |  |
|----------------|---------------|--------------|---------------|--|
| District 1     | 8,565 (-19%)  | 3,028 (+68%) | 11,593 (-7%)  |  |
| District 2     | 11,607 (+9%)  | 1,354 (-25%) | 12,961 (+4%)  |  |
| District 3     | 12,215 (+15%) | 1,592 (-12%) | 13,807 (+11%) |  |
| District 4     | 10,139 (-5%)  | 1,255 (-31%) | 11,394 (-8%)  |  |
| Ideal District | 10,631        | 1,807        | 12,439        |  |

Table 3.2: Current District Statistics with New Construction (2024 estimate)

Table 3.2 demonstrates that when considering new construction, the current district boundaries become even more unequal in population and voters. As such, the Redistricting Commission concluded that new maps must be drawn for the consideration of the City Council.

#### 3.2 Considerations for Reapportionment of Council Districts

The charge of the Redistricting Commission mandates that the Commission submit at minimum three redistricting plans, each plan consisting of four districts. The ideal size for these districts is based on the criterion as defined above. In addition, the charge permits the Commission to include, with evidence, residents omitted from the census count, residents of structures built after the census count, and residents of properties annexed into the City after completion of the census. The first two were considered. The third was not as no new areas were annexed into the City after the completion of the census count. An ideal district would be equal to all other districts in criterion and in actual population. When equality could not be reached, a maximum 5% variation was used as permitted by court rulings. In addition to population and the criterion, the Redistricting Commission considered the following factors as required by 22-R-04:

- Commonality of local economic and social interests
- Geographic compactness
- · Preservation of the core of existing districts
- Respect for neighborhood
- Federal and State requirements

### Chapter 4

**Commission Considerations to Ensure an** 

**Accurate Population Count** 

#### 4.1 Census Counts vs. Bed Counts

One consideration faced by the Redistricting Commission was the question of if Census counts for dorms and other multifamily dwellings should be used or if the Commission should obtain population counts for these facilities due to the census under-counting. The 2020 Census was conducted during the COVID-19 pandemic, during which students had been sent home to prevent widespread campus virus transmission, leading to an under-count of student populations, especially in multifamily dwellings. This was in addition to the general under-count of Prince George's County residents.

Two University of Maryland dorms have their own Census blocs, allowing for a comparison of Census resident counts to bed counts from the University of Maryland. These are The Courtyards and Leonardtown.<sup>1</sup> The differences between University of Maryland bed counts and Census resident counts for these two dorms are shown in table 4.1. In both instances, there was an over hundred-person difference between the bed count and Census data.

|                | University of Maryland | Census        | Difference |
|----------------|------------------------|---------------|------------|
| The Courtyards | 698 Beds               | 596 Residents | 102        |
| Leonardto wn   | 324 Beds               | 501 Residents | 177        |

Table 4.1: Comparison of Bed Count and Census Count

In order to have the most accurate population information, we used bed and occupancy counts provided by the University of Maryland and provided by multifamily private housing. As such, the Commission used provided data that states dorms are at 100% capacity.

The Commission separated dorms from by-the-bed rentals for the purposes of determining how to calculate the number of residents in a building. For privately owned dorms, the Commission was provided information from building managers indicating that the bed occupancy was at 100% capacity.

#### 4.2 New Construction

Another consideration was the question of how to count housing that is under construction or planned. The Commission Charge allowed the Commission to consider housing units occupied after the 2020 Census. The Commission decided to provide three options for the Council to consider regarding anticipated increases in population due to new construction. The options are:

<sup>&</sup>lt;sup>1</sup> Part of Leonardtown was vacated, possibly after the 2020 Census was conducted, potentially leading to the fact that according to the Census count, there are 177 more residents in Leonardtown than there are beds according to UMD.

- 1. Only include population as of the 2020 Census. Do not include the new or anticipated population in new development since 2020.
- 2. Include the population of new buildings occupied as of the end of 2022.
- 3. Include the population of new buildings occupied as of the end of 2023.

These options each take different approaches to balancing the tension between the need to account for new residents of College Park and to not overestimate the number of new residents by counting buildings that may not be completed within the next few years. Taking into account the different options for how to handle new construction, the Commission decided to offer the City Council maps across three time periods. The first period is based in 2020 with no new developments considered. The second is based in 2022 with the estimated population of developments that will be open and accepting residents by the end of 2022 included. The third and final period is based in 2023 with the estimated population of developments that will be open and accepting residents by the end of 2023 included.

### Chapter 5

Redistricting Commission Recommended New District Maps for Council Consideration

After determining the most accurate population counts for the three considered time periods–2020, 2022, and 2023—the Commission worked on developing maps for district reapportionment. The Commission hired a consultant to assist in the process and used one of the Commissioners to develop maps. After discussing the various map options, the Redistricting Commission selected five maps to present to the public and the City Council. In selecting and designing these maps, the Commission took into consideration the City of College Park's population in three time periods: 2020, end of 2022, and by the end of 2023. Population modifications needed to create the maps for 2022 and 2023 came from new developments.

The Redistricting Commission recommends that the Council chooses one of the maps using 2023 population counts.

#### **5.1** 2020-Based Map

The first proposed map developed by the Commission is based on 2020 population counts for the City of College Park. These include Census data as well as University of Maryland bed counts but does not include resident counts for buildings not constructed in 2020. This map is displayed in figure 5.1. Compared to the current districts, this map moves the Cherry Hill neighborhood and Monument Village into District 1. The Daniels Park neighborhood is moved into District 2. Leonardtown and the Lake Artemesia area are moved into District 2. The North Hill and South Hill dorm communities are moved into District 3. Finally, the Domain is moved into District 4.



Figure 5.1: Proposed Map Based in 2020 Population Counts

The population statistics are shown in table 5.1.

|                | Population | Difference from Ideal | Voters | Criterion | Difference from Ideal |
|----------------|------------|-----------------------|--------|-----------|-----------------------|
| District 1     | 9,100      | -2.5%                 | 2,574  | 11,674    | 4.8%                  |
| District 2     | 8,995      | -3.6%                 | 2,510  | 11,505    | 3.3%                  |
| District 3     | 9,537      | 2.2%                  | 1,073  | 10,610    | -4.8%                 |
| District 4     | 9,698      | 3.9%                  | 1,072  | 10,770    | -3.3%                 |
| Ideal District | 9,333      |                       |        | 11,140    |                       |

Table 5.1: Table of Population Figures for Proposed Map One

#### **5.2** 2022-Based Map

The second proposed map is based on 2022 population figures for the City of College Park. This includes the adjusted population counts from Spring of 2020 as well as buildings under construction that are planned to be open and occupied by the end of 2022. The proposed districts under this plan are shown in figure 5.2. Under this proposal, The Cherry Hill neighborhood, Monument Village, and the Courtyards area are moved into District 1. Leonardtown and the Lake Artemesia area are moved into District 2 along with the Daniels Park neighborhood. The North Hill and South Hill dorm communities are moved into District 3. The Domain is moved into District 4.

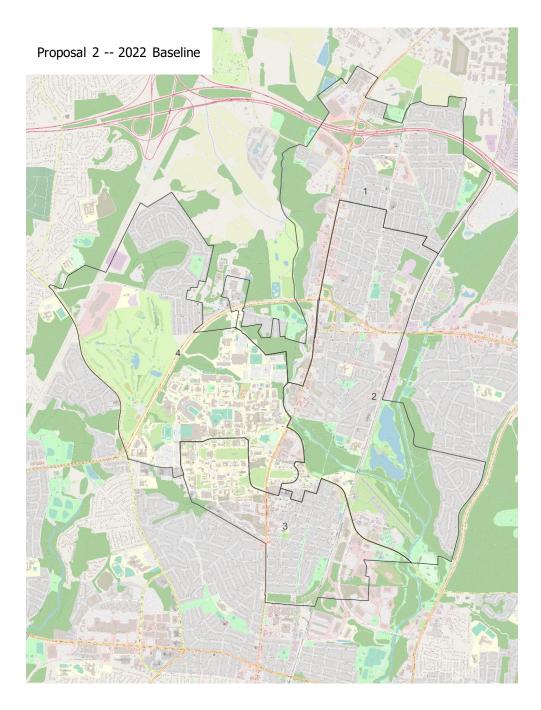


Figure 5.2: Proposed Map Based in 2022 Population Counts

The population statistics under this proposal are shown in table 5.2

|                | Population | Difference from Ideal | Voters | Criterion | Difference from Ideal |
|----------------|------------|-----------------------|--------|-----------|-----------------------|
| District 1     | 9,396      | -3.8%                 | 2,528  | 11,924    | 3.0%                  |
| District 2     | 9,294      | -4.9%                 | 2,591  | 11,885    | 2.6%                  |
| District 3     | 10,183     | 4.2%                  | 1,073  | 11,256    | -2.8%                 |
| District 4     | 10,211     | 4.5%                  | 1,037  | 11,248    | -2.9%                 |
| Ideal District | 9,771      |                       | 11,578 |           |                       |

Table 5.2: Table of Population Figures for Proposed Map Two

#### **5.3** 2023-Based Maps

The third, fourth, and fifth proposed maps (3A, 3B, and 3C) are based on 2023 population figures for the City of College Park. This includes the adjusted population counts from Spring of 2020 as well as buildings under construction that are planned to be open and occupied by the end of 2023.

The first proposed map using 2023 population figures is shown in figure 5.3. In this proposal, the Cherry Hill neighborhood, Monument Village, and the Courtyards are moved into District 1. Daniels Park, Leonardtown, and the Lake Artemesia area are moved into District 2. The South Hill dorm community is moved into District 3. The North Hill dorm community and the Domain are moved into District 4.

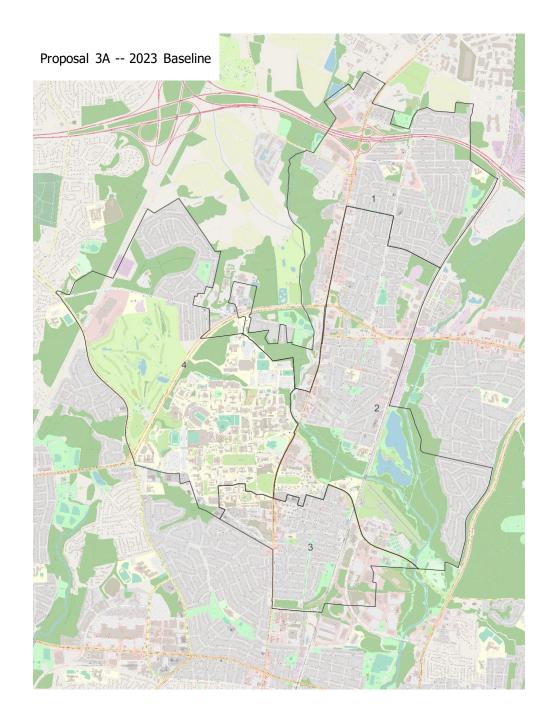


Figure 5.3: First Proposed Map Based in 2023 Population

Counts The population figures for each district under map 3A are shown in table 5.3.

|                | Population | Difference from Ideal | Voters | Criterion | Difference from Ideal |
|----------------|------------|-----------------------|--------|-----------|-----------------------|
| District 1     | 9,794      | -4.3%                 | 2,636  | 12,430    | 3.3%                  |
| District 2     | 10,005     | -2.2%                 | 2,509  | 12,514    | 4.0%                  |
| District 3     | 10,706     | 4.7%                  | 1,060  | 11,766    | -2.2%                 |
| District 4     | 10,412     | 1.8%                  | 1,024  | 11,436    | -5.0%                 |
| Ideal District | 10,229     |                       |        | 12,037    |                       |

Table 5.3: Table of Population Figures for Proposed Map Three A

The second proposed map using 2023 population figures is shown in figure 5.4.



Figure 5.4: Second Proposed Map Based in 2023 Population Counts

The population distribution under map 3B is shown in table 5.4. The first proposed map using 2023 population figures is shown in figure 5.3. In this proposal, the Cherry Hill neighborhood, Monument Village, and the Courtyards are moved into District 1. Daniels Park, Leonardtown, and Lake Artemesia are moved into District 2. The North Hill and South Hill dorm communities are moved into District 3. University View and the Domain are moved into District 4.

|                | Population | Difference from Ideal | Voters | Criterion | Difference from Ideal |
|----------------|------------|-----------------------|--------|-----------|-----------------------|
| District 1     | 9,794      | -4.3%                 | 2,636  | 12,430    | 3.3%                  |
| District 2     | 9,958      | -2.7%                 | 2,635  | 12,593    | 4.6%                  |
| District 3     | 10,646     | 4.1%                  | 886    | 11,532    | -4.2%                 |
| District 4     | 10,519     | 2.8%                  | 1,072  | 11,591    | -3.7%                 |
| Ideal District | 10,229     |                       |        | 12,037    |                       |

Table 5.4: Table of Population Figures for Proposed Map Three B

The third proposed map using 2023 population figures is shown in figure 5.5. In this proposal, the University View apartments, the Cherry Hill neighborhood, and Monument Village are moved into District 1. Daniels Park, the Mazza Grandmarc, Leonardtown, and the Lake Artemesia area are moved into District 2. The North Hill and South Hill dorm communities are moved into District 3. The Domain and the Courtyards are moved into District 4.



Figure 5.5: Third Proposed Map Based in 2023 Population Counts

The population distribution under map 3C is shown in table 5.5.

|                | Population | Difference from Ideal | Voters | Criterion | Difference from Ideal |
|----------------|------------|-----------------------|--------|-----------|-----------------------|
| District 1     | 9,797      | -4.2%                 | 2,560  | 12,357    | 2.7%                  |
| District 2     | 9,875      | -3.5%                 | 2,659  | 12,534    | 4.1%                  |
| District 3     | 10,646     | 4.1%                  | 886    | 11,532    | -4.2%                 |
| District 4     | 10,599     | 3.6%                  | 1,124  | 11,723    | -2.6%                 |
| Ideal District | 10,229     |                       |        | 12,037    |                       |

Table 5.5: Table of Population Figures for Proposed Map Three C

#### 5.4 Public Comments on Proposed Maps

The full collection of public comments can be viewed in the appendices. College Park residents expressed the following:

- Concern over the strange shapes of some districts. The Redistricting Commission explained that this was due to the requirements of the criterion, which led to each district needing a portion of low-voter areas.
- A resident of District 2 expressed appreciation for moving the District 1 line farther north so that residents of District 2 north of 193 could be less of an afterthought.
- Student residents of College Park expressed concern with the criterion and the consideration of actual voters, stating that it felt undemocratic.
- Residents of District 3 expressed concern that none of the maps included all of Calvert Hills, Old Town, College Park Estates, and Yarrow as part of District 3.

### Chapter 6

Recommendations to the City Council for the Next Redistricting Commission

#### 6.1 Clarification of the Commission Charge and Potential Changes

One important consideration for the Council to consider going forward is that it may be difficult to adhere to both U.S. law for redistricting and the College Park criteria.

Pursuant to the charge to the Commission, any reapportionment recommendation shall be based on "the sum of population and actual voters." The term "actual voters" is defined as "College Park residents registered to vote as of April 1 of the year that reapportionment occurs who have voted in either ... the immediately preceding statewide election, or . . . the immediately preceding citywide election." In the Commission's analysis, the addition of "actual voters" adds another 7,229 "people" to the City's population for reapportionment.

As shown in Table 6.1 below, in the existing districts of College Park, "actual voters" are heavily concentrated in District 1. Thus, under the formula required by the charge to the Commission, reapportionment will necessarily result in a smaller population residing in District 1 than in the other districts.

The substantial concentration of "actual voters" in a single district has been reduced in each of the proposals presented by the Commission. Nevertheless, as shown in 6.1 and 6.2, each of the proposals would overwhelmingly concentrate "actual voters" in two districts, District 1 and District 2, while significantly reducing the number of "actual voters" found in District 3 and District 4.

| Voters     | Current | Percent Deviation | Proposal One | Percent Deviation | Proposal Two | Percent<br>Deviation |
|------------|---------|-------------------|--------------|-------------------|--------------|----------------------|
| District 1 | 3,028   | 68%               | 2,574        | 42%               | 2,528        | 40%                  |
| District 2 | 1,345   | -26%              | 2,510        | 39%               | 2,591        | 43%                  |
| District 3 | 1,592   | -12%              | 1,073        | -41%              | 1,073        | -41%                 |
| District 4 | 1,255   | -31%              | 1,072        | -41%              | 1,037        | -43%                 |

Table 6.1: Table of Actual Voters Across Proposals

| Voters     | Proposal 3A | Percent Deviation | Proposal<br>3B | Percent<br>Deviation | Proposal 3C | Percent<br>Deviation |
|------------|-------------|-------------------|----------------|----------------------|-------------|----------------------|
| District 1 | 2,636       | 46%               | 2,636          | 46%                  | 2,560       | 42%                  |
| District 2 | 2,509       | 39%               | 2,635          | 46%                  | 2,659       | 47%                  |
| District 3 | 1,060       | -41%              | 886            | -51%                 | 886         | -51%                 |
| District 4 | 1,024       | -43%              | 1,072          | -41%                 | 1,124       | -38%                 |

Table 6.2: Table of Actual Voters Across Proposals

This analysis indicates that the formula required by the charge to the Commission is likely resulting in

outcomes that are contrary to the goal of this special rule. As the table above indicates, if the "actual voter" numbers are interpreted to be a proxy for voters in College Park, individual votes in districts with fewer "actual voters" are more significant than those with more "actual voters." For example, under Proposal 3C, a single vote in District 3 (with 886 "actual voters") would be equivalent to three votes in District 2 (with 2,659 "actual voters").

Given the other criteria that the Commission is required to account for, it is impossible to equalize "actual voters" across districts. Moreover, the challenges presented in accounting for "actual voters" are likely to become more significant. Due to the location of new housing developments scheduled to be completed between 2020 and 2030, coupled with the voting trends within College Park, it will likely not be possible to respect neighborhoods, compactness, etc. and equalize "actual voters".

The Commission notes that for communities with large student populations, "[t]he student issue is not uncommon . . ." (Ithaca Working Group 2022). A review of the redistricting activities of cities with significant student populations – including Ann Arbor, Michigan; Burlington, Vermont; Ithaca, New York; and Claremont, California – indicates that varied approaches have been adopted that are not similar to College Park's reapportionment formula.

As such, the Commission recommends that the Council consider whether changes should be made to the charge given to future commissions regarding the "actual voters" requirement.

#### 6.2 Consideration of the Effects of Election Cycles on Voter Turnout

Beyond the difficulties presented by accounting for "actual voters" in reapportionment, the method for calculating "actual voters" will arbitrarily be more significant between alternating redistricting cycles. Voter rates within the City vary depending on the election cycle. Specifically, redistricting and the Census occur in 10-year cycles while the presidential election cycle is four years. Existing research shows that midterm elections (non-presidential) have statistically lower turnout rates than presidential elections (Postic 2016). As such, when the most recent state election takes place during a midterm year rather than a presidential election year, voter numbers will be smaller than when the cycle results in the last state election occurring during a presidential election year. The last state election before the 2020 Census was a presidential election, meaning that the voter distribution problem could be worse in other years when the preceding election was a midterm election.

This is the third cycle wherein the City has considered redistricting under the "actual voters" formula included in the Commission's charge. A review of the formula used in each of these cycles supports a conclusion that the "actual voters" consideration will be more significant when reapportionment follows

presidential election. For this cycle, where the most recent state election coincided with the 2020 presidential election, the Commission tabulated "actual voters" as equal to 7,229, an amount equivalent to 19.2 percent of the adjusted census population of 37,600. However, for the two previous Redistricting Commissions, the most recent state elections corresponded in with federal elections that were not presidential elections. In the Redistricting Commission's Final Report of March 27, 2003, where the most recent state election coincided with the federal election of 2002, that commission tabulated "actual voters" as equal to 4,277, an amount equivalent to 16.2 percent of the adjusted census population of 26,392. In the Redistricting Commission's Final Report of June 22, 2011, where the most recent state election coincided with the federal election of 2010, that commission tabulated "actual voters" as equal to 4,324, an amount equivalent to 13.6 percent of the adjusted census population of 31,907. Thus, reference to a higher turnout election as the immediately preceding state election, such as what occurs during a presidential election year, will increase the weight of "actual voters" in the reapportion ment formula in an arbitrary manner compared to when the immediately preceding state election is not a presidential election year.

As such, the Commission recommends that if the Council maintains the "actual voters" requirement, then the Council should consider changes to the formula for determining "actual voters" to mitigate the discrepancies in voter turnout between presidential and non-presidential elections.

#### 6.3 Consideration of Race in Reapportionment

The Commission received comments regarding the consideration of race in reapportionment recommendations. These comments have asserted that an analysis of the impact of redistricting on race is required by federal law.

Election law as conveyed to the Commission by the City Attorney, who has advised the Commission throughout its work, does not require race to be considered as a separate issue in redistricting determinations except in certain circumstances. Here, the Commission remained within the maximum variance permitted under existing Supreme Court precedent and ensured that there was no more than a five percent population variance between individual districts. In doing so, the Commission established districts that are *prima facie* evidence of conformance with Constitutional and legal requirements. Moreover, the Commission followed the methodology utilized by the redistricting commissions in 2003 and 2011, neither of which included an analysis of race in developing proposals for redistricting.

An analysis of the racial makeup of the districts based solely upon information from the 2020 Census (without correction or adjustment as made in the population counts within this report) is appended at Appendix E.2. These data are of limited utility. As noted at Appendix E.2, there is no information regarding the racial composition of the significant number of new residents of the City that are accounted for in Proposals 2, 3A, 3B, and 3C and it would be impossible to obtain full and accurate information regarding this population.

In these circumstances, the Commission lacks the capacity to provide a meaningful analysis of the impact on race of the redistricting proposals included in this report. For these reasons, the Commission recommends that the Council consider how analysis of any potential racial impact of redistricting be conducted by future redistricting commissions.

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# **Appendices**

# Appendix A

# **Copy of the Redistricting Commission Charge**

RESOLUTION OF THE MAYOR AND COUNCIL OF THE CITY OF COLLEGE PARK TO ESTABLISH

A CITY REDISTRICTING COMMISSION TO REVIEW AND RECOMMEND THE APPROPRIATE

REAPPORTIONMENT OF THE CITY COUNCIL DISTRICTS AND TO FORMULATE THE CHARGE

TO THE COMMISSION

WHEREAS, the Charter of the City of College Park requires the City to divide itself into four (4) councilmanic districts with two (2) council members elected from each of these four (4) districts; and

WHEREAS, the City was apportioned into the current four councilmanic districts/two councilmembers per district model in 1991; and

WHEREAS, § C2-2, "Districts" of the Charter of the City of College Park requires the City to review its council districts not less than once every ten years, as soon as feasible after the decennial federal census figures are published; and

WHEREAS, the decennial federal census has been taken and the figures are now available; and

WHEREAS, it is now appropriate to review the council districts; and

WHEREAS, to provide for maximum citizen participation in the redistricting process, the Mayor and Council have decided to appoint a citizens' Redistricting Commission to review the councilmanic districts and make recommendations to the Mayor and City Council.

NOW, THEREFORE, BE IT RESOLVED that:

1. An eleven (11) member Redistricting Commission shall be appointed, consisting of eight (8) Commission members, one to be appointed by each Council member, with each appointed member residing in that Council member's district; two (2) Commission members to

CAPS: Indicate matter added to existing resolution. BRACKETS: Indicate matter deleted from resolution.

be appointed by the Mayor; and one (1) Commission member appointed by the University of

Maryland Student Government Association. All members must be residents of the City.

The Mayor and Council shall make their appointments at a public meeting on April 12, 2022.

The Commission shall meet with the Mayor and City Council at the public meeting on April

26, 2022 to be officially constituted and receive the charge to the Commission contained in this

Resolution and for other purposes as determined by the Mayor and Council.

2. The Commission shall commence its work as soon as possible and meet at least

monthly in accordance with the City's Policy and Procedures for Advisory Boards. The

Commission shall elect a Chairperson from among the members. With support of the City

Attorney and other City staff as determined by the City Manager, the Commission shall develop

the redistricting plans as described below. City staff support may include an additional

temporary staff member employed by the City Manager to perform data support functions as

determined by the Commission. If requested by the Commission and approved by the Mayor

and Council, a Consultant may be engaged to assist the Commission with public outreach and

other matters as appropriate to completing its work.

The City Manager is hereby authorized to expend up to \$50,000 in support of

the Commission. This sum includes payment for a Consultant if requested by the Commission.

If this sum is insufficient, the City Manager will report same to the Mayor and Council for further

action.

4. It is anticipated that the report and recommendation of the Commission will be

received by the City Council on September 13, 2022, and that action will be taken thereon by

November 15, 2022.

CAPS: Indicate matter added to existing resolution.

CHARGE TO THE COMMISSION:

- 1. The Commission shall review the combination of population and voters mandated by§ C2-2 to determine whether reapportionment is necessary.
- 2. If the Commission determines that reapportionment is necessary, it shall hold at least two public hearing(s) to receive information and views from the public on the factors to be considered in the reapportionment of the four (4) districts with two (2) council members representing each district. If it is otherwise allowable for public meetings to be held in person, one shall be held at Davis Hall and one shall be held at City Hall, with virtual meeting options provided as technology allows. Written comment from the public shall also be accepted.
- 3. The Commission shall develop at least three (3) redistricting plans for submission to the Mayor and Council. The Commission will proceed with developing reapportionment plans based only on the four (4) district, two (2) council member configuration.
- 4. Any reapportionment recommendation shall be based on the criterion of the sum of population and actual voters. The reapportionment of districts shall ensure that the criterion in each district is substantially equal to the criterion in every other district.

  Population consists of the residents of College Park counted in the most recent decennial census preceding the redistricting. In addition, if the commission has objective evidence about their numbers, the commission may at its discretion include:
  - (A) Residents who were erroneously omitted from the census count;
  - (B) Residents of structures that have been built since the census count;
  - (C) Residents of properties annexed into the city after the completion of the most recent census.

Actual voters consist of those College Park residents registered to vote as of April 1 of the year that reapportionment occurs who have voted in either:

- (A) The immediately preceding statewide election, or
- (B) The immediately preceding citywide election.

When apportioning the districts, the Commission shall also consider:

- a. Commonality of local economic and social interests;
- b. Preservation of the core of existing council districts;
- c. Geographic compactness of the districts;
- d. Respect for neighborhood; and
- e. Applicable Federal and State Constitutional and statutory requirements including the Federal Voting Rights Act 42 U.S.C. § 1973.

WITNESS:

CITY OF COLLEGE PARK

Janeen S. Miller, City Clerk, CMC

Patrick L. Wojahn, Mayor

APPROVED AS TO FORM AND LEGAL SUFFICIENCY:

Suellen M. Ferguson, City Attorney

# **Appendix B**

**Copy of City Charter Section C2-2. Districts** 

#### § C2-2. Districts.

- A. By enactment of an ordinance the City of College Park shall apportion itself into four council districts. The City shall review its council districts not less than once every 10 years as soon as feasible after the decennial federal census figures are published. There shall be two Council members elected from each district. The qualified voters in each of the districts shall be entitled to vote for two candidates.
- B. As used in this section, the following terms shall have the following meaning:

ACTUAL VOTERS — Actual voters consist of those College Park residents registered to vote as of February 1 of the year that reapportionment occurs who have voted in either:

- (1) The immediately preceding statewide election; or
- (2) The immediately preceding citywide election.

CRITERION — The criterion is the sum of population and actual voters.

POPULATION — Population consists of the residents of College Park counted in the most recent decennial census preceding the redistricting.

- (1) In addition, if the City has objective evidence about their numbers, the City may at its discretion include:
  - (a) Residents who were erroneously omitted from the census count;
  - (b) Residents of structures that have been built since the census count;
  - (c) Residents of properties annexed into the City after the completion of the most recent census.
- (2) In addition, if the City has objective evidence upon which to rely, the City may at its discretion adjust a census block count when that count exceeds the actual population in the block.
- C. The reapportionment of districts shall ensure that the criterion in each district is substantially equal to the criterion in every other district.
- D. When reapportioning the districts, the City shall also consider commonality of local economic and social interests, preservation of the cores of prior districts, geographic compactness of the districts, and respect for neighborhoods. If a commission is appointed to participate in any reapportionment, at least one member thereof shall be designated by the University of Maryland Student Government Association.

# **Appendix C**

# **Meeting Agendas and Minutes**

May 23, 2022

June 9, 2022

July 11, 2022

July 27, 2022

August 3, 2022

August 22, 2022

September 1, 2022

September 12, 2022

September 26, 2022

October 3, 2022

October 10, 2022

### **Redistricting Commission Meeting**

Monday, May 23, 2022 – 7:00 p.m. Hybrid Meeting: In Person: 2nd Floor Conference Room #261

City Hall

Via Zoom: https://zoom.us/j/98163360027

#### **Agenda**

- 1. Member and Staff Introductions
- 2. Review and Approval of the Agenda
- 3. Charge to the Commission in 22-R-04
  - a. "The City shall review its council districts not less than once every 10 years as soon as feasible after the decennial federal census figures are published ....... The reapportionment of districts shall ensure that the criterion in each district is substantially equal to the criterion in every other district."
  - b. Actual Voters
  - c. Criterion
  - d. Population
    - Discretion to include residents erroneously omitted and residents of newly completed buildings
  - e. Considerations for district boundaries
- 4. Selection of a Chair
- 5. Data Collection and Outreach
  - a. County Board of Election Supervisors
  - b. University of Maryland
- 6. Consulting Assistance
- 7. Develop a Meeting Schedule
- 8. Next Meeting Tasks
- 9. Additional Business
- 10. Adjourn

Agenda is subject to change

### Redistricting Commission

### City of College Park

### Monday, May 23, 2022

7:00 p.m.

### **Hybrid Meeting**

| Members                                | Present | Absent |
|--|---------|--------|
| Betty Colonomos                        | Х       |        |
| Val Graham                             | х       |        |
| Alan Hew                               | Х       |        |
| John Krouse                            | Х       |        |
| Delmar Nelson                          | х       |        |
| Nathan Rickard                         | Х       |        |
| Marilyn Yang                           |         | Х      |
| Fritz Leopold                          | х       |        |
| D.W. Rowlands                          | х       |        |
| Jordan Dewar                           | Х       |        |
| Robert Day                             | х       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | Х       |        |
| Jacob Vassalotti, City GIS Analyst     | Х       |        |
| Suellen Ferguson, City Attorney        | Х       |        |
| Carleveva Thompson, Contract Secretary | X       |        |

### I. Call to Order

Mr. Gardiner called the meeting to order at 7:04 p.m.

### II. Review and Approval of Agenda

The Commission reviewed the agenda and no changes were made.

### III. Review of the Resolution to Establish a City Redistricting Commission

#### a. Charge to the Commission

Ms. Ferguson reviewed the Resolution with the Commission. The Resolution states the Commission should review the four districts with the support of the City Attorney and City Staff as determined by the City Manager. A consultant may be requested by the Commission if needed. The Commission should provide the report and recommendation to the City Council on September 13, 2022.

#### b. Actual Voters

The Resolution defines actual voters as College Park residents registered to vote as of April 1 of the year that reapportionment occurs who have voted in either a statewide election or a citywide election. The City has data from the last two elections that shows who voted and where voters live to provide a count of actual voters. The County data will show the resident name and whether they voted in a federal or municipal election.

#### c. Criterion

The reapportionment recommendation should be based on the criterion of the sum of population and actual voters. The reapportionment of districts should ensure that the criterion in each district is substantially equal to the criterion in every other district.

#### d. Population

The population consists of the residents in College Park.

#### e. Considerations for district boundaries

The Commission will have to consider the commonality of local economic and social interests, preservation of the core of existing council districts, and respect for the neighborhood.

### IV. Consulting Assistance

The Council has authorized the Commission to seek a consultant for assistance with the redistricting project. Estimates were received from two consulting firms and the Commission reviewed the tasks for the project:

- Determine if redistricting is necessary
- Hold 2 public hearings to present the map and receive feedback
- Develop 3 redistricting plans
- Edits to each redistrict plan
- Prepare final reports and maps
- Presentation to City Council

Mr. Vassalotti suggested to create a virtual map based on the voter data from the County for the Commission's review. Data organization from the Census and County records will be the biggest and most timely task. City staff will need to work closely with the University of Maryland in regards to occupancy on campus. The consultants will handle the processing of the census data, but City staff will need to gather and compile data from new developments and provide to the consultant. Mr. Krouse suggested for the consultant to review the census block data and analyze the blocks that have changed substantially since the last census.

#### V. Selection of Chair

Mr. Day was nominated for Chair. Ms. Dewar and Ms. Rowlands were nominated for Vice-Chair.

All members were in favor; no opposed. Mr. Day will serve as Chair and Ms. Dewar and Ms. Rowlands will serve as Vice Chairs.

### VI. Next Meeting

The next meeting is scheduled on June 9, 2022.

#### VII. Milestone Tasks

Create webpage to share documents for Commission
Get information from ESRI
Target date of June 9<sup>th</sup> to obtain up-to-date data
Check consultants' availability in July-August and options for task work 1<sup>st</sup>
public meeting in July
2<sup>nd</sup> public meeting in August
Prepare and approve final report with 3 maps in September
Presentation at Council meeting in September

### VIII. Adjournment

Mr. Day adjourned the meeting at 8:46 p.m.

### **Redistricting Commission Meeting**

Thursday, June 9, 2022 – 7:00 p.m.

Hybrid Meeting:

In Person: 2nd Floor Conference Room City Hall

Via Zoom: https://zoom.us/j/98163360027

#### Agenda

- 1. Call the Meeting to Order and introduce new members
- 2. Review and Approval of the Agenda
- 3. Review and Approval of May 23, 2022 Meeting Minutes
- 4. Presentation by DW Rowlands
  - a. Current population and voters per district
  - b. Data collection needs
- 5. Discussion on consulting assistance and authorization for staff to negotiate an agreement based on Commission direction
- 6. Next Meeting Tasks
- 7. Next Meeting Date and future meetings
- 8. Additional Business
- 9. Adjourn

Agenda is subject to change

### **Redistricting Commission**

### City of College Park

### Thursday, June 9, 2022

7:00 p.m.

### Hybrid Meeting

| Members                                | Present | Absent |
|--|---------|--------|
| Betty Colonomos                        | Х       |        |
| Val Graham                             | Х       |        |
| Alan Hew                               | Х       |        |
| John Krouse                            | Х       |        |
| Delmar Nelson                          |         | Х      |
| Nathan Rickard                         | Х       |        |
| Marilyn Yang                           | Х       |        |
| Fritz Leopold                          |         | Х      |
| D.W. Rowlands                          | Х       |        |
| Jordan Dewar                           | Х       |        |
| Robert Day                             | Х       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | Х       |        |
| Jacob Vassalotti, City GIS Analyst     | X       |        |
| Suellen Ferguson, City Attorney        | Х       |        |
| Carleveva Thompson, Contract Secretary | X       |        |

### I. Call to Order

Mr. Day called the meeting to order at 7:02 p.m.

### II. Review and Approval of Agenda

The Commission reviewed the agenda and no changes were made.

Ms. Rowlands motioned to approve the agenda. Second by Ms. Dewar. All members in favor; no opposed. Motion carries, 9-0-0.

### III. Review and Approval of Minutes

The Committee reviewed the May 23, 2022 meeting minutes.

Mr. Day motioned to approve the minutes as presented. Second by Ms. Rowlands. All members in favor; no opposed. Motion carries, 9-0-0.

### IV. Presentation by D.W. Rowlands

Ms. Rowlands provided a presentation on correct terminology, types of neighborhoods, voting rates by neighborhoods, the location of the neighborhoods, and the challenges of the census count for large buildings.

Per the charge of the Commission, must make four 2-member districts and criterion of the sum of population and actual voters. The Federal law states that the equal population have no more than 5% variance from ideal district and requirement is for total population and not voters.

The presentation reviewed the 2010 districts that were established in 2011 and the Commission needs to determine if the 2010 districts are adequate. The voting data is showing more voters than people.

Mr. Vassalotti stated University of Maryland may be able to provide the number of students that live in off-campus student housing.

Preliminary conclusions show Districts 1 and 3 need to gain residents and Districts 2 and 4 should lose residents to make an equal population. District 1 should lose the high voter neighborhood.

The Commission needs to know the following information:

- Number of beds in private dorms
- Information on new buildings that were not open in April 2020
- Population of fraternities/sororities
- Information on Monument Village

Decisions the Commission will need to make:

1. How to deal with census/bed count discrepancies.

- 2. Should new development be taken into account and if so, how do we estimate the number of residents?
- 3. How comfortable are we splitting blocks?
- 4. How to balance conflicting requirements of compactness, equal population, and equal criterion.
- 5. What dorm communities shouldn't be split?
- 6. What neighborhoods shouldn't be split?
- 7. What do we consider to be neighborhood boundaries?

#### V. Discussion on the use of a consultant

Mr. Gardiner asked the Commission to consider authorizing a consultant to help with the project. The Committee discussed various tasks the consultant could help with for the project and decided to use the consultant for the following:

- Verify methodology
- Verify numbers are correct
- Verify if assumptions are reasonable

Ms. Rowlands motioned to use a consultant as an ad-hoc agreement. Second by Mr. Hew. All members in favor; no opposed. Motion carries, 9-0-0.

### VI. Next Meeting and Future Dates

The next meeting will be determined.

### VII. Adjournment

Mr. Day adjourned the meeting at 9:04 p.m.

### **Redistricting Commission Meeting**

Monday, July 11, 2022 – 7:00 p.m. Hybrid Meeting:

In Person: 2nd Floor Meeting Room City Hall Via Zoom: <a href="https://zoom.us/j/98163360027">https://zoom.us/j/98163360027</a>

### **Agenda**

- 1. Call the Meeting to Order
- 2. Review and Approval of the Agenda
- 3. Review and Approval of June 9, 2022 Meeting Minutes
- 4. Update of Estimated Population by including accurate UMD data and new development
  - a. Current population and voters per district
  - b. Data collection needs
- 5. Introduction to ARCBridge, Inc. consultants for the Commission and discussion of how to best utilize their expertise
- 6. Schedule Public Meetings
- 7. Next Meeting Date and Tasks
- 8. Additional Business
- 9. Adjourn

Agenda is subject to change

### Redistricting Commission

### City of College Park

### Monday, July 11, 2022

7:00 p.m.

### Hybrid Meeting

| Members                                | Present        | Absent |
|--|----------------|--------|
| Betty Colonomos                        |                | Х      |
| Val Graham                             | X              |        |
| Alan Hew                               | X              |        |
| John Krouse                            | X              |        |
| Delmar Nelson                          | X <sup>1</sup> |        |
| Nathan Rickard                         | X              |        |
| Marilyn Yang                           | X              |        |
| Fritz Leopold                          | X              |        |
| D.W. Rowlands                          | X              |        |
| Jordan Dewar                           | X              |        |
| Robert Day                             | X              |        |
| Staff and Others                       |                |        |
| Bill Gardiner, Assistant City Manager  | X              |        |
| Jacob Vassalotti, City GIS Analyst     | X              |        |
| Suellen Ferguson, City Attorney        |                | Х      |
| Carleveva Thompson, Contract Secretary | Х              |        |

<sup>1</sup> Joined the meeting at 8:00 p.m.

### I. Call to Order

Mr. Day called the meeting to order at 7:05 p.m.

### II. Review and Approval of Agenda

The Commission reviewed the agenda and no changes were made.

### III. Review and Approval of Minutes

The Committee reviewed the June 9, 2022, meeting minutes.

Ms. Rowlands motioned to approve the minutes as presented. Second by Mr. Rickard. All members in favor; no opposed. Motion carries, 9-0-0.

# IV. Update of Estimated Population by including accurate UMD data and new development

Ms. Rowlands presented to the Commission on the updated analysis of 2010 Districts, accounting for the dorms at University of Maryland, accounting for student apartments, and accounting for newly constructed housing. Ms. Rowlands informed the Commission on which decisions will need to be made regarding the voter counts per district.

#### a. 2010 Districts

The 2010 Districts were established in 2011 which accounted for population in new developments and kept neighborhoods and university communities intact. The largest deviation in voters and population was 4%.

#### b. University of Maryland (UMD) Dorms

Ms. Rowlands presented data from UMD on the number of beds for each dorm. The Commission will need to decide on whether to ignore the UMD data and use the Census numbers, use UMD's bed count and assume full capacity or use UMD bed count and assume a fraction of capacity.

Mr. Hew motioned to use UMD bed count and assume full capacity. Second by Ms. Dewar. All members in favor; no opposed. Motion carries 9-0-0.

### c. Decision on bed count data for student apartments

Ms. Rowlands presented the student apartments that utilize a bed count. The Commission discussed whether to ignore the bed counts and use the Census data, to use the bed counts and assume full capacity or to use bed counts and assume a fraction of capacity. Mr. Day suggested the Commission waits until all the bed count data is received before making a final decision.

Ms. Rowlands motioned City staff to call all buildings that rent by the bed and buildings that do not rent by the bed to confirm if they are rented by the bed and what is their average capacity. Second by Mr. Day. All members in favor; no opposed. Motion carries 10-0-0.

#### d. Accounting for new buildings

The Commission will not count the Knox Road development, Atworth, and any buildings that are not opening until Fall 2023.

The Commission decided that 3 maps will be created. The second map will be the buildings that are currently taking leases and the third map will be the buildings opening later in 2023.

# V. Introduction to ARCBridge, Inc. consultants for the Commission and discussion of how to best utilize their expertise

Mr. Gardiner provided an update that ARCBridge is interested in serving as a consultant to the Commission. ARCBridge can assign a group of tasks or provide advice, review data and make suggestions, as well as conduct mapping.

Mr. Rickard motioned to move ahead with ARCBridge. Second by Ms. Yang. All members in favor; no opposed. Motion carries 10-0-0.

### VI. Schedule Public Meetings

1<sup>st</sup> public meeting at Davis Hall on September 1, 2022.

2nd public meeting at City Hall on September 12, 2022.

The Commission will present to City Council on September 27, 2022.

### VII. Next Meeting Date and Tasks

The next scheduled meeting is July 27, 2022 at 7:00 p.m.

### VIII. Adjournment

Mr. Day adjourned the meeting at 9:14 p.m.

### **Redistricting Commission Meeting**

Wednesday July 27, 2022 – 7:00 p.m. Hybrid Meeting:

In Person: 2nd Floor Meeting Room City Hall Via Zoom: <a href="https://zoom.us/j/98163360027">https://zoom.us/j/98163360027</a>

#### Agenda

- 1. Call the Meeting to Order
- 2. Review and Approval of the Agenda
- 3. Review and Approval of July 11, 2022 Meeting Minutes
- 4. Introduction to ARCBridge, Inc. consultants for the Commission
- 5. Updates of Estimated Population
- 6. Discuss draft district boundaries and guidelines and consultant tasks
- 7. Confirm Public Meeting dates and next Commission meetings
- 8. Additional Business
- 9. Adjourn

Agenda is subject to change

# Redistricting Commission

## City of College Park

# Wednesday, July 27, 2022

## 7:00 p.m.

# Hybrid Meeting

| Members                                | Present | Absent |
|--|---------|--------|
| Betty Colonomos                        |         | Х      |
| Val Graham                             |         | Х      |
| Alan Hew                               | Х       |        |
| John Krouse                            | Х       |        |
| Delmar Nelson                          | Х       |        |
| Nathan Rickard                         | X       |        |
| Marilyn Yang                           | Х       |        |
| Fritz Leopold                          |         | Х      |
| D.W. Rowlands                          | X       |        |
| Jordan Dewar                           | Х       |        |
| Robert Day                             | X       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | X       |        |
| Jacob Vassalotti, City GIS Analyst     | Х       |        |
| Suellen Ferguson, City Attorney        | Х       |        |
| Sam Mathur, ARCBridge Consulting       | Х       |        |
| Priti Mathur, ARCBridge Consulting     | Х       |        |
| Carleveva Thompson, Contract Secretary | X       |        |

#### I. Call to Order

Mr. Day called the meeting to order at 7:05 p.m.

#### II. Review and Approval of Minutes

The Committee reviewed the July 11, 2022, meeting minutes.

Mr. Krouse motioned to approve the minutes as presented. Second by Ms. Rowlands. All members in favor; no opposed. Motion carries, 8-0-0.

### III. Introduction of ARCBridge, Inc. consultants to the Commission

Mr. Day asked the consultants from ARCBridge to introduce themselves to the Commission. Ms. Mathur informed the Commission of their experience on redistricting projects and showed the Commission a website that they developed for a redistricting project in New York.

### IV. Updates of Estimated Population

#### a. Use the number of 100% for privately owned dorms

Ms. Rowlands presented to the Commission a list of privately owned dorms. City staff called each privately owned dorm and were informed that each dorm claimed to be at 100% occupancy. The Commission discussed utilizing the bed count for the privately owned dorms the same as the bed count will be used for the University owned dorms.

Ms. Rowlands motioned for the privately owned dorms, the Commission assumes the bed counts at 100% occupancy be used for the population and in the case of the block containing Mazza Grandmarc, the Commission assumes the population for the rest of that block is the Census count minus the 100% occupancy from Mazza Grandmarc. Second by Ms. Dewar. All members in favor; no opposed. Motion carries, 8-0-0.

#### b. Accounting Apartment Complexes

Ms. Rowlands discussed the occupancy of the apartment complexes and asked the Commission to decide on the calculation of the population count for the apartments.

Ms. Rowlands motioned to calculate the population of Aster Southern Gateway, the Commission will assume 95% capacity and 1.75 residents per occupied unit to make an estimated resident count of 653. Second by Mr. Rickard. All members in favor; no opposed. Motion carries, 8-0-0.

#### c. Voters by District

Ms. Rowlands reviewed the population counts of each District with the Commission. District 4 is heavy on population, but low on voters. District 1 is low on population, but high on voters. Ms. Rowlands presented different versions of the City map showing how each District's population count would look when re-distributing among each District.

Ms. Rowlands motioned to calculate Monument Village by the apartment rules used for Southern Gateway and split the big Autoville Census Tract by number of houses. Second by Mr. Hew. All members in favor, no opposed. Motion carries 8-0-0.

### V. Confirm Public Meeting Dates and next Commission Meetings

The public hearings are on scheduled on September 1<sup>st</sup> at Davis Hall and September 12<sup>th</sup> at City Hall.

The next Commission meeting is scheduled for Wednesday, August 3, 2022 at 6:00 p.m.

### VI. Adjournment

Mr. Hew motioned to adjourn the meeting. Second by Mr. Rickard. The meeting adjourned at 9:14 p.m.

### **Redistricting Commission Meeting**

Wednesday August 3, 2022 – 6:00 p.m. Hybrid Meeting:

In Person: 2nd Floor Meeting Room City Hall Via Zoom: <a href="https://zoom.us/j/93769329513">https://zoom.us/j/93769329513</a>

### **Agenda**

- 1. Call the Meeting to Order
- 2. Review and Approval of the Agenda
- 3. Review and Approval of July 27, 2022 Meeting Minutes
- 4. Discuss draft new district boundaries
- 5. Decide on website options for Commission maps and public comments
- 6. Confirm Public Meeting dates, next meeting, and report due date
- 7. Additional Business
- 8. Adjourn

Agenda is subject to change.

Approved: 08/22/2022

### Redistricting Commission City of College Park Wednesday, August 3, 2022 6:00 p.m.

Hybrid Meeting

| Trybita wiceting                       | )       | _      |
|--|---------|--------|
| Members                                | Present | Absent |
| Betty Colonomos                        | X       |        |
| Val Graham                             | Х       |        |
| Alan Hew                               | X       |        |
| John Krouse                            | X       |        |
| Delmar Nelson                          | X       |        |
| Nathan Rickard                         | X       |        |
| Marilyn Yang                           | X       |        |
| Fritz Leopold                          |         | X      |
| D.W. Rowlands                          | X       |        |
| Jordan Dewar                           | X       |        |
| Robert Day                             | X       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | X       |        |
| Jacob Vassalotti, City GIS Analyst     | X       |        |
| Suellen Ferguson, City Attorney        | Х       |        |
| Sam Mathur, ARCBridge Consulting       | Х       |        |
| Priti Mathur, ARCBridge Consulting     | Х       |        |
| Carleveva Thompson, Contract Secretary | Х       |        |

### I. Call to Order

Mr. Day called the meeting to order at 6:04 p.m.

### II. Review of Agenda

The Commission reviewed the meeting agenda.

Mr. Day motioned to approve the agenda as presented. Second by Ms. Colonomos. All members in favor, no opposed. Motion carries 10-0-0.

### III. Review and Approval of Minutes

The Committee reviewed the July 27, 2022, meeting minutes.

Ms. Colonomos motioned to approve the minutes as presented. Second by Ms. Rowlands. All members in favor; no opposed. Motion carries, 10-0-0.

#### IV. Discuss Draft of New District Boundaries

Ms. Rowlands presented three scenarios of the proposed Districts to the Commission:

- Scenario 1 uses the 2020 population.
- Scenario 2 uses the population that is based on housing that opens at the end of the summer.
- Scenario 3 uses the population of all housing that will be open by 2023.

Ms. Mathur presented plan A and plan B which includes three criteria of the proposed map drawings:

- Criteria 1 Voters + Adjusted Census 2020 data
- o Criteria 2 Voters + Adjusted Data Fall 2022
- Criteria 3 Voters + Adjusted data Fall 2023

The Commission discussed trying to solve two different constraints: The population must be within  $\pm$ -5% of ideal and the population  $\pm$  voters must be within  $\pm$ -5% of ideal.

### V. Decide on Website Options for Commission Maps and Public Comments

The Commission requested for the website to have public comments remain private. Mr. Day would like the maps posted on the City's website at least 10 days before the first public hearing. The proposed maps will be created by August 11<sup>th</sup> for the Commission to review and make a decision at the August 22<sup>nd</sup> meeting. After the Commission reviews, the maps will be posted to the website by August 25<sup>th</sup> for public review.

### VI. Confirm Public Meeting Dates, Next Meeting, and Report Due Date

The public hearings are scheduled for September 1<sup>st</sup> at Davis Hall and September 12<sup>th</sup> at City Hall.

The Commission's full report is due to City Council by September 27, 2022. The

next Commission meeting is scheduled for August 22, 2022, at 7:00 p.m.

### VII. Adjournment

Mr. Nelson motioned to adjourn the meeting. Second by Ms. Dewar. All members in favor, no opposed.

The meeting adjourned at 8:18 p.m.

# Redistricting Commission

## City of College Park

## Monday, August 22, 2022

## 7:00 p.m.

# Hybrid Meeting

| Members                                | Present | Absent |
|--|---------|--------|
| Betty Colonomos                        |         | Х      |
| Val Graham                             | Х       |        |
| Alan Hew                               | Х       |        |
| John Krouse                            | X       |        |
| Delmar Nelson                          | X       |        |
| Nathan Rickard                         | X       |        |
| Marilyn Yang                           | X       |        |
| Fritz Leopold                          | X       |        |
| D.W. Rowlands                          | X       |        |
| Jordan Dewar                           | X       |        |
| Robert Day                             | X       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | X       |        |
| Jacob Vassalotti, City GIS Analyst     |         | Х      |
| Suellen Ferguson, City Attorney        | Х       |        |
| Sam Mathur, ARCBridge Consulting       | Х       |        |
| Priti Mathur, ARCBridge Consulting     | Х       |        |
| Carleveva Thompson, Contract Secretary | X       |        |

#### I. Call to Order

Mr. Day called the meeting to order at 7:03 p.m.

### II. Review and Approval of Agenda

The Commission reviewed the meeting agenda.

Mr. Hew motioned to approve the agenda as presented. Second by Mr. Nelson. All members in favor, no opposed. Motion carries 10-0-0.

### III. Review and Approval of August 3, 2022, Meeting Minutes

The Committee reviewed the August 3, 2022, meeting minutes.

Mr. Hew motioned to approve the minutes as presented. Second by Mr. Nelson. All members in favor; no opposed. Motion carries, 10-0-0.

### IV. Discuss Drafts of District Maps

The Commission reviewed the draft maps prepared by Ms. Rowlands and the draft maps that were prepared by the consultants. The Commission reviewed the 2020-A map that was drafted by the consultants to view how the private dorms, the University of Maryland dorms, and the Greek houses would be split across Districts.

Mr. Rickard, motioned for the Commission to consider Ms. Rowlands' 2020 map 1 as the proposed map for the Spring 2020 population. Second by Mr. Krouse. 9 members in favor, 1 member opposed. Motion carries, 9-1-0.

The Commission reviewed the 2022 maps drafted by Ms. Rowlands. Ms. Rowlands explained to the Commission that St. Andrew's Episcopal Church is currently in District 2 but could be moved to District 3 as it wouldn't change the voter population.

Mr. Hew motioned to move St. Andrew's Episcopal Church to District 3. Second by Ms. Dewar. 9 members in favor, 1 member opposed. Motion carries, 9-1-0.

Mr. Krouse motioned to accept Ms. Rowland's amended 2022 map as the Commission's 2<sup>nd</sup> choice. Second by Ms. Dewar. All members in favor, no opposed. Motion carries, 10-0-0.

Ms. Rowlands presented the proposed Fall 2023 maps. The Commission had discussions on maintaining the University of Maryland student housing together within District 3.

Ms. Dewar motioned to move St. Andrew's Episcopal Church to District 3 in map 3A. Second by Mr. Krouse. All members in favor, no opposed, 1 abstention. Motion carries, 9-0-1.

Mr. Krouse motioned to adopt map 3C as the Commission's 3<sup>rd</sup> choice. Second by Mr. Nelson. All members in favor, no opposed. Motion carries, 10-0-0.

Mr. Nelson motioned for map 3A as the Commission's 4<sup>th</sup> choice. Second by Mr. Hew. 9 members in favor, 1 member opposed. Motion carries, 9-1-0.

V. Ms. Graham motioned to include map 3B as a 5<sup>th</sup> option. Second by Ms. Rowlands. 9 members in favor, 1 member opposed. Motion carries, 9-1-0. Confirm Maps to be Posted on Website and Presented September 1, 2022

The maps that the Commission voted on will be the maps posted to the website on August 25<sup>th</sup> and will be presented at the September 1<sup>st</sup> public meeting.

### VI. Adjournment

Ms. Rowlands motioned to adjourn the meeting. Second by Mr. Rickard. All members in favor, no opposed. Motion carries, 10-0-0.

The meeting adjourned at 8:54 p.m.

### Redistricting Commission Public Meeting

### City of College Park

### Hybrid Meeting – Davis Hall and Zoom

## Thursday, September 1, 2022

### 7:00 p.m.

| Members                                | Present | Absent |
|--|---------|--------|
| Betty Colonomos                        | Х       |        |
| Val Graham                             | Х       |        |
| Alan Hew                               | X       |        |
| John Krouse                            | Х       |        |
| Delmar Nelson                          | X       |        |
| Nathan Rickard                         | X       |        |
| Marilyn Yang                           | Х       |        |
| Fritz Leopold                          |         | Х      |
| D.W. Rowlands                          | X       |        |
| Jordan Dewar                           | X       |        |
| Robert Day                             | X       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | X       |        |
| Jacob Vassalotti, City GIS Analyst     |         | Х      |
| Suellen Ferguson, City Attorney        | Х       |        |
| Sam Mathur, ARCBridge Consulting       |         | Х      |
| Priti Mathur, ARCBridge Consulting     |         | Х      |
| Carleveva Thompson, Contract Secretary | Х       |        |

### I. Call to Order

Mr. Day called the meeting to order at 7:02 p.m.

#### II. Review and Approval of the Agenda

The Commission reviewed the agenda and Mr. Day asked for a motion to approve the agenda.

Ms. Rowlands motioned to approve the agenda as presented. Second by Mr. Hew. All members in favor, no opposed. Motion carries, 10-0.

#### III. Introduction of Commission Members

Mr. Day introduced each Commission member to the audience.

### IV. Presentation of the Commission's Charge from City Council

Ms. Fergerson presented the charge of the Commission, which is to review the combination of population and voters to determine whether reapportionment is necessary. The Commission is to hold at least two public hearing to receive views on the reapportionment and develop three redistricting plans to submit to the City Council.

The reapportionment criteria is the sum of the population and actual voters shall be substantially equal in each district.

#### V. Presentation of Draft New District Maps

Ms. Rowlands presented the current district populations and the estimated population in 2024. Districts will be outside of range based on projected 2024 data and the Commission concluded that the districts need to be reapportioned.

Proposal 1 – Based on the 2020 census population with no consideration of new construction.

Proposal 2 – Based on 2022 population, including new buildings that have opened.

Proposal 3A – Based on proposed summer 2023 population, including new student housing.

Proposal 3B – Based on 2023 population, keeps the Northern part of the City similar, but moves student housing around in districts 3 and 4.

Proposal 3C – Based on 2023 population, moving Mazza grand mark into district 2 and moves Courtyards into district 4.

#### VI. Public Questions and Comments

1. How did the Commission make sure it was not racially discriminatory? Mr. Day stated race was not a factor in the Commission's findings or map drawings.

- 2. District 1 has changed drastically, and it appears to lose Daniels Park and is gaining a strip of Route 1. How does that meet the redistricting requirements? Ms. Rowlands explained the large strip doesn't contain many voters and it mostly contains student housing. It was added because students have a low voter rate and in order to maintain the population + voters requirement, District 1 needed to have more student housing than it currently has.
- 3. Will the Commission review the redistricting when the upcoming construction on Route 1 is completed?

  Mr. Day stated that redistricting is based on the census population, which is counted every 10 years. The Commission voted on a cutoff date of Fall 2023 and would not consider any construction after that date. Ms. Rowlands stated the City Council can request for new redistricting based on newly completed construction.
- 4. Based on the deadline of Fall 2023, does a developer just need to have the application in, does the application have to be two-thirds completed, or what was the Commission's process?

  Mr. Day stated the criteria for Fall 2023 was that developers would need to be open and accepting leases.
- 5. Are the candidates for City Council planning on visiting student housing? *Mr. Day stated the Commission cannot answer this question.*
- 6. How were the projected voter rate estimated?

  Ms. Rowlands explained that since the Commission could estimate population, the Commission could not estimate voter numbers, so no voters were estimated in the new construction, since most construction is new student housing.
- 7. Based on the maps, the student area which includes fraternities and sororities, includes the most voters when a student runs and the drafted maps carve up the downtown area which would make it difficult for a student to get elected to the City Council.

  Mr. Day stated the Commission could not address voters as students, they had to be addressed as voters. The City charter requires the Commission to keep the population + voter criterion.
- 8. On one hand, you state the Commission cannot categorize students and on another hand you keep talking about the dorms and which District they will be in, so it's kind of hypocritical.

  Ms. Rowlands explained the Commission is to keep communities of interest together, including neighborhoods and dorms. Fundamentally, the Charter requires us to treat populations that don't have many voters.

  Ms. Ferguson explained the main view of the Charter is the population and other options can be considered, as long it doesn't throw off the population.

- 9. District 1 is being penalized as it is now divided into district 2, however, there will be an impact on Council members and voters.
- 10. Did the Commission consider the lack of voters in any District because they were not excited to get out and vote?
  Mr. Day explained that the Commission did take this into consideration. The Commission had to consider the last Federal or State election numbers, not the City election.
- 11. A resident that lives in district 2, North of 193, commented that historically this portion of district 2 has been separated and it feels like we are an afterthought. The resident wished the district 1 line was moved down so this section would be less of an afterthought if included in district 1.
- 12. The criterion used does not feel good as the students are not counted in the redistricting process.
- 13. It was suggested for the Commission to change to six 2-member districts and 2 At-Large districts.
- 14. What would the implications be if the voter element was taken out?

  Ms. Rowlands explained that all of College Park would be one district.

### VII. Adjournment

Mr. Krouse motioned to adjourn the meeting. Second by Mr. Hew. All members in favor, no opposed. Motion carries,

The meeting adjourned at 8:29 p.m.

# Redistricting Commission Public Meeting

# City of College Park

# Hybrid Meeting – City Hall and Zoom

# Monday, September 12, 2022

# 7:00 p.m.

| Members                                | Present | Absent |  |
|--|---------|--------|--|
| Betty Colonomos                        |         | Х      |  |
| Val Graham                             | Х       |        |  |
| Alan Hew                               | Х       |        |  |
| John Krouse                            |         | Х      |  |
| Delmar Nelson                          | X       |        |  |
| Nathan Rickard                         | Х       |        |  |
| Marilyn Yang                           | Х       |        |  |
| Fritz Leopold                          | Х       |        |  |
| D.W. Rowlands                          | X       |        |  |
| Jordan Dewar                           | Х       |        |  |
| Robert Day                             | Х       |        |  |
| Staff and Others                       |         |        |  |
| Bill Gardiner, Assistant City Manager  | Х       |        |  |
| Suellen Ferguson, City Attorney        | Х       |        |  |
| Jacob Vassalotti, City GIS Analyst     |         | Х      |  |
| Sam Mathur, ARCBridge Consulting       |         | Х      |  |
| Priti Mathur, ARCBridge Consulting     |         | Х      |  |
| Carleveva Thompson, Contract Secretary | Х       |        |  |

### I. Call to Order

Mr. Day called the meeting to order at 7:01 p.m.

#### II. Review and Approval of the Agenda

The Commission reviewed the agenda and Mr. Day asked for a motion to approve the agenda.

Ms. Rowlands motioned to approve the agenda as presented. Second by Ms. Dewar. All members in favor, no opposed. Motion carries, 9-0-0.

#### III. Introduction of Commission Members

Mr. Day introduced the Commission members.

#### IV. Presentation of the Commission's Charge from City Council

Ms. Fergerson presented the charge of the Commission, which is to review the combination of population and voters to determine whether reapportionment is necessary. The Commission is to hold at least two public hearing to receive views on the reapportionment and develop three redistricting plans to submit to the City Council.

The reapportionment criteria is the sum of the population and actual voters shall be substantially equal in each district.

#### V. Presentation of Draft New District Maps

Ms. Rowlands presented the current district populations and the estimated population in 2024. Districts will be outside of range based on projected 2024 data and the Commission concluded that the districts need to be reapportioned.

Proposal 1 – Based on the 2020 census population with no consideration of new construction.

Proposal 2 – Based on 2022 population, including new buildings that have opened.

Proposal 3A – Based on proposed summer 2023 population, including new student housing.

Proposal 3B – Based on 2023 population, keeps the Northern part of the City similar, but moves student housing around in districts 3 and 4.

Proposal 3C – Based on 2023 population, moving Mazza grand mark into district 2 and moves courtyards into district 4.

#### VI. Public Questions and Comments

- 1. City resident Mr. Swanson stated to the Commission his preference to map proposal 3A and feels map proposals 3B and 3C could destroy and isolate Old Town residents and recommends 3A.
- 2. Did the Commission take into account an increase in the number of voters when taking into account new construction?

  No, we were allowed to consider new population, but not change the number of voters.
- 3. Was the concept of keeping student apartments in the same districts also used to keep resident communities in the same districts?

  We did attempt to keep both student communities and resident communities together as part of the Commission's charge. The specific concern in map 3B is having three buildings next to each other in different districts.
- 4. Mr. Oates, President of Calvert Hills Civic Association commented that the Civic Association discussed the proposed redistricting and stated that Calvert Hills and Old Town would like to remain together since both communities share common interests and would like a single Council member to go to for these interests.
- 5. Ms. Stullich stated the 5 proposed maps presented do not preserve the core of district 3 and would move 2 of the 4 core neighborhoods, Calvert Hills, Old Town, College Park Estates, and Yarrow out of district 3. What comprises might be needed to the criteria to have an option to preserve all 4 neighborhoods in district 3?

The Commission did calculations to see what fraction of voters in old district 3 versus the new district 3 would look like and concluded that majority of the voters in district 3 would remain in district 3.

6. Can all drafted maps be made available to the public? Yes, the maps will be posted on the website.

Ms. Rowlands motioned to make all the proposed maps available to the public and posted on the City's website. Second by Ms. Dewar. All members in favor, no opposed. Motion carries, 9-0-0.

- 7. What does population error means?

  The difference between the population of a district and the ideal population of all the districts.
- 8. What is criterion? The population plus active voters from the last City or State election.
- Resident Mr. Doris commented that with the University of Maryland, there are a lot of students that are not residents of the City and do not vote in the City. The

- districts with low voters have more students. The voters are more important than the population in any district.
- 10. The criteria of voters plus residents, was this a choice of the Commission? The Charge of the Commission was to use the voters plus residents for total population.
- 11. Resident Ms. Bryant commented that as a resident of Old Town and President of Old Town Civic Association, she is upset with the proposed maps as Old Town and Calvert Hills share the same issues and should not be split into different districts. The Commission is bending over backwards to accommodate students and low voter turnout. The resident's wishes should be considered over non- residents that do not vote.
- 12. Student Carolyn, UMD SGA, commented in support of maps 3A and 3C.
- 13. What was used to determine that new construction would be used for student housing?

  Student apartments were determined by being rented by the bed and/or signing a lease.
- 14. Was the criteria a choice of the Commission?

  The language of the Charter requested the Commission to use the criterion of voters plus population.
- 15. Resident Mr. Meadow commented on being opposed to all proposed maps that remove Old Town from Calvert Hills and from district 3.
- 16. Based on the voter numbers, how did these numbers relate to a non-pandemic election?

  The last City election and last State and Federal elections were higher due to a presidential election year.
- 17. UMD student Mr. Barret commented in favor of maps 3B and 3C to keep student housing together and not move the Courtyards to district 1.
- 18. UMD student Mr. Hamburger commented in favor of map 3C that keeps University View and Tempo together.
- 19. Mr. Gavin expressed concerns to splitting Old Town and also requested the Commission to label the maps on the website.
- 20. How was race taken into account and how does this breakdown look in each map? Mr. Day commented that race was not used in any part of redistricting in the City. The Commission did review the current maps and race was not a factor.

21. If race was not considered, how did you ensure compliance with Federal requirements?

The Commission's understanding was that there was only concern if racial block voting was present and the City does not have a strong history of racial block

voting. The racial data was also not available to the Commission during drafting

- 22. Ms. Hercules commented that race issues are still happening within the City and stated the Commission did double check the racial breakdown per Ms. Rowland's presented data.
- 23. Mr. Oates asked what decisions were made in creating the proposed maps? Ms. Rowlands explained that the Commission had to meet the criteria of the Charter, voters plus population and requirements of the Federal and state regulations.
- 24. What is the deadline for submitting comments? The Commission will present their findings to the Council on September 27<sup>th</sup> and will include the comments from the two public meetings that were held.

#### VII. Adjournment

Mr. Rickard motioned to adjourn the meeting. Second by Mr. Hew. All members in favor, no opposed. Motion carries, 9-0-0.

The meeting adjourned at 8:40 p.m.

of the proposed maps.

Respectfully submitted by Carleveva Thompson, contract secretary

# Redistricting Commission Public Meeting

# City of College Park

# Hybrid Meeting – City Hall and Zoom

# Monday, September 26, 2022

7:00 p.m.

| Members                                | Present | Absent |
|--|---------|--------|
| Betty Colonomos                        | X       |        |
| Val Graham                             | Х       |        |
| Alan Hew                               | Х       |        |
| John Krouse                            | Х       |        |
| Delmar Nelson                          | Х       |        |
| Nathan Rickard                         | Х       |        |
| Marilyn Yang                           | Х       |        |
| Fritz Leopold                          | X       |        |
| D.W. Rowlands <sup>1</sup>             | X       |        |
| Jordan Dewar                           | Х       |        |
| Robert Day                             | Х       |        |
| Staff and Others                       |         |        |
| Bill Gardiner, Assistant City Manager  | X       |        |
| Suellen Ferguson, City Attorney        | X       |        |
| Jacob Vassalotti, City GIS Analyst     |         | Х      |
| Sam Mathur, ARCBridge Consulting       |         | Х      |
| Priti Mathur, ARCBridge Consulting     |         | Х      |
| Carleveva Thompson, Contract Secretary | Х       |        |

1Left meeting at 8:31 p.m.

### I. Call to Order

Mr. Day called the meeting to order at 7:11 p.m.

#### II. Review and Approval of the Agenda

The Commission reviewed the agenda and Mr. Day asked for a motion to approve the agenda.

Mr. Rickard motioned to approve the agenda as presented. Second by Ms. Dewar. All members in favor, no opposed. Motion carries, 11-0-0.

#### III. Discussion of the Comments, Questions, and Requests made at the Public Meetings

Mr. Day asked the Commission to provide feedback and comments based on the public comments that were received at the September 1<sup>st</sup> and September 12<sup>th</sup> public meetings. The Commission discussed the following:

- 1. Main concerns were keeping the neighborhoods together.
- 2. Address the comments regarding keeping the districts together and why the Commission made the decision to split certain neighborhoods.
- 3. Use the 2023 numbers as they are more reflective of the City.
- 4. The public may be confused due to the criterion and not looking at the charge provided to the Commission by the City Council.
- 5. District 3 residents believed the consultant's maps were better, although the Commission believed the maps were not.
- 6. Explain and show to the public that the consultant's maps were more damaging to neighborhoods than the maps drafted by the Commission.
- 7. Map 3A seems to be the most favorable because it keeps Old Town with Calvert Hills.
- 8. Every district was affected by the redistricting and not just district 3.
- 9. Explain why the consultant's maps did not fulfill the requirements of the Commission.

# IV. Discussion of changes to the draft maps and the number of maps to present to Council

Mr. Day asked the Commission to make a decision on which map the Commission would like to recommend to the Council. Members of the Commission suggested Map 3A.

Ms. Rowlands motioned for the Commission to recommend to the Council to choose a map based on the 2023 population in maps 3A, 3B, or 3C. Second by Mr. Hew. All members in favor; no opposed. Motion carries, 11-0-0.

#### V. Finalization of Report and Presentation to Council on September 27, 2022

The Commission discussed updating section 6 in the final report and will present the 2023 population maps (3A, 3B, and 3C) to the City Council.

## VI. Adjournment

Mr. Rickard motioned to adjourn the meeting. Second by Mr. Leopold. All members in favor, no opposed. Motion carries, 11-0-0.

The meeting adjourned at 8:52 p.m.

Respectfully submitted by Carleveva Thompson, contract secretary

# Redistricting Commission Meeting

October 3, 2022 – 6:30 p.m.

Virtual-Only Meeting

Via Zoom: https://zoom.us/j/91603412440

## **Agenda**

- 1. Call the Meeting to Order
- 2. Review and Approval of the Agenda
- 3. Review and Approval of Meeting Minutes
- 4. Discussion of Council comments and requests at the September 27, 2022 Council Meeting
- 5. Decision on Commission response and next steps
- 6. Other Business
- 7. Adjourn

# Redistricting Commission Public Meeting

# City of College Park

# Virtual Meeting

# Monday, October 3, 2022

6:30 p.m.

| Members                                | Present | Absent |  |
|--|---------|--------|--|
| Betty Colonomos                        | X       |        |  |
| Val Graham                             | X       |        |  |
| Alan Hew <sup>2</sup>                  | X       |        |  |
| John Krouse                            | X       |        |  |
| Delmar Nelson                          | X       |        |  |
| Nathan Rickard                         | X       |        |  |
| Marilyn Yang                           | X       |        |  |
| Fritz Leopold                          | X       |        |  |
| D.W. Rowlands                          | X       |        |  |
| Jordan Dewar                           | X       |        |  |
| Robert Day <sup>1,3</sup>              | X       |        |  |
| Staff and Others                       |         |        |  |
| Bill Gardiner, Assistant City Manager  | X       |        |  |
| Suellen Ferguson, City Attorney        | X       |        |  |
| Jacob Vassalotti, City GIS Analyst     |         | X      |  |
| Kenny Young, City Manager              | X       |        |  |
| Carleveva Thompson, Contract Secretary | X       |        |  |

<sup>&</sup>lt;sup>1</sup>left meeting at 7:16 p.m.

<sup>&</sup>lt;sup>2</sup>left meeting at 8:26 p.m.

<sup>&</sup>lt;sup>3</sup> Rejoined meeting at 7:40 p.m.

#### I. Call to Order

Mr. Day called the meeting to order at 6:40 p.m.

#### II. Review and Approval of the Agenda

The Commission reviewed the agenda and Ms. Rowlands proposed to amend the agenda to discuss a new proposed map based on the 2024 population.

Ms. Colonomos motioned to approve the agenda as amended. Second by Mr. Leopold. All members in favor, no opposed. Motion carries, 11-0-0.

#### **III.** Approval of Meeting Minutes

The Commission reviewed the meeting minutes from the August 22nd, September 1st, September 12<sup>th</sup>, and September 26<sup>th</sup> meetings.

Mr. Rickard motioned to approve all four sets of meeting minutes as amended. Second by Ms. Colonomos. All members in favor, no opposed. Motion carries 11-0-0.

Mr. Krouse noted that he did not vote for Map 3C as the Commission's second choice as noted in the September 26, 2022 meeting minutes.

#### IV. Discussion of Council Comments and Requests at the September 27, 2022, Council Meeting

The Commission discussed the Council receiving feedback regarding the changes to district 3 in the proposed maps created by the Commission. Discussions included that the Council may ask the Commission to create new proposed maps that retain the four neighborhoods in district 3. The Council may also vote for the Commission to take a new direction in redistricting the City to provide more flexibility to keep neighborhoods together in district 3.

Mr. Day asked the Commission if they think the Commission has met the Council's initial charge and members provided feedback and agreed that the Commission has met the original charge provided by the Council.

#### V. Discussion on Commission response and next steps

The Commission held discussions on the next steps, which included to approve the final report or to provide the Council with the new map drafted by Ms. Rowlands. After discussions, the Commission

decided to schedule another meeting after the Council's scheduled meeting.

Mr. Rickard motioned for a Commission meeting on Monday, October 10, 2022, at 6:30 pm. Second by Ms. Rowlands. 10 members in favor, no opposed, 1 abstain. Motion carries, 10-0-1.

Ms. Rowlands asked if the final report was ready for submission to the Council. Ms. Dewar confirmed the report was complete but needed minor edits. Members discussed submitting the final report to Council once the edits were completed. Mr. Gardiner suggested to the Commission to delay submitting the final report until after the Council's meeting.

Mr. Krouse motioned to approve the final report subject to technical editing. Second by Mr. Nelson. 5 members in favor, 5 members opposed. Motion failed, 5-5-0.

Ms. Rowlands informed the Commission that she created a new map based on the 2024 population. Members discussed holding off adding the new proposed map until the Council provides their comments or a new charge to the Commission.

Ms. Rowlands asked for a motion to add the 6<sup>th</sup> map. Moved by Ms. Graham and second by Mr. Leopold. No members in favor, 8 members opposed, 1 member abstained. Motion failed, 0-8-1.

The Commission continued discussions on providing the final report to the Council and holding off on creating new maps until the Council provides a new charge to the Commission.

Mr. Krouse motioned to adopt the final report subject to technical editing, so the Council will have the report for concrete discussion. Second by Mr. Nelson. Ms. Rowlands amended the motion to finalize the report and note that the Commission is open if the Council amends the charge to requests new maps. All members in favor, no opposed. Motion carries 10-0-0.

#### VI.Adjournment

Ms. Rowlands motioned to adjourn the meeting. Second by Mr. Nelson. All members in favor, no opposed. Motion carries, 10-0-0.

The meeting adjourned at 8:56 p.m.

# Redistricting Commission Meeting

October 10, 2022 – 6:30 p.m.

Virtual-Only Meeting

Via Zoom: https://zoom.us/j/91603412440

## Agenda

- 1. Call the Meeting to Order
- 2. Review and Approval of the Agenda
- 3. Review and Approval of Meeting Minutes
- 4. Discussion of Council comments from the October 5, 2022 Council Meeting
- 5. Decision on Commission response and next steps
- 6. Other Business
- 7. Adjourn

## Redistricting Commission Public Meeting via Zoom

# City of College Park

# Monday, October 10, 2022

## 6:30 p.m.

| Members                               | Present | Absent |  |
|---------------------------------------|---------|--------|--|
| Betty Colonomos                       | X       |        |  |
| Val Graham (a 6:45pm; d 7:35pm)       | X       |        |  |
| Alan Hew                              | X       |        |  |
| John Krouse                           | X       |        |  |
| Delmar Nelson                         | X       |        |  |
| Nathan Rickard                        | X       |        |  |
| Marilyn Yang                          | X       |        |  |
| Fritz Leopold (a 6:45pm)              | X       |        |  |
| D.W. Rowlands                         | X       |        |  |
| Jordan Dewar                          | X       |        |  |
| Robert Day                            | X       |        |  |
| Staff and Others                      |         |        |  |
| Bill Gardiner, Assistant City Manager | X       |        |  |
| Suellen Ferguson, City Attorney       | X       |        |  |
| Jacob Vassalotti, City GIS Analyst    |         | X      |  |
| Sam Mathur, ARCBridge Consulting      |         | X      |  |
| Priti Mathur, ARCBridge Consulting    |         | X      |  |
| Sheryl DeWalt, Contract Secretary     | X       |        |  |

### VII. Call to Order

Mr. Day called the meeting to order at 6:31 p.m.

#### VIII. Review and Approval of the Agenda

The Commission reviewed the agenda and Mr. Day asked for a motion to approve the agenda.

Ms. Colonomos motioned to approve the agenda as presented. Second by Ms. Rowlands. All members in favor, no opposed. Motion carries, 7-0-0.

#### IX. Discussion from the City Council Worksession of October 5, 2022:

Council is appreciative of the work that has been done so far and the public information received on the Commission's work. However, City Council wants to see a map that more closely resembles the current boundaries and which has the sum of actual voters and population not exceeding 5% to 7½% from the ideal number.

Of the two maps [ARCBridge Map B2 and Commission Map 3A], map 3A keeps single family residences together and changes where students live. This is more of what City Council is looking for as far as district boundaries.

#### X. Discussion of new draft maps and the number of maps to present to Council:

Ms. Rowlands submitted three more maps for review and discussion [Attached to minutes].

Map 1: Shows the UMD north side dorms to District 2 and the south side dorms to District 4. The sum of the actual voters and population in each district are as follows:

District 1 - 9.721

District 2 - 10,659

District 3 - 10.019

District 4 - 10,518

- Map 2: Allows Cherry Hill and Autoville to remain in District 4, as the Council seemed to prefer this. All residences in Berwyn, south of Greenbelt Road, remain in District 2, but some commercial buildings are no longer in District 2. Some of District 2, north of Greenbelt Road, would now be in District 1.
- Map 3: Splits UMD where the south dorms are in District 2 and the north dorms are in District 4. However, the University View would be split with the rear building in District 4 and the front building in District 2 along with the Varsity.

Comments from the committee members:

• Mr. Rickard - Map 1 has the largest populations in District 2 and District 4. This is the clearest map for City Council.

- Ms. Colonomos thanked Ms. Rowlands for a great job.
- Mr. Day thinks Map #1 is the best one. District 4 will like map #2. He also concurs that all three maps should be given to City Council; the original three maps were better. It's up to City Council to decide which map to use.
- Mr. Krouse stated that District 2 is not content with the large addition of single-family homes; Mr. Day concurred. Previous maps proposed districts that are more equitable.
- Ms. Graham stated that District 2 ends up with five or six civic associations. Map 1 is the least favorite. Send all three maps to City Council and let them decide.
- Mr. Hew believes that Map 3 will add to the confusion. Maps 1 and 2 need a better explanation of what the numbers mean.
- Ms. Yang thinks that splitting the top and bottom of UMD seems irrational. Previous maps were better, but it seems that no one likes the consultant maps.
- Ms. Dewar agrees to send all the maps to City Council. The current maps are better than the consultant maps, but the previous maps were much better.
- Mr. Nelson agrees to give all maps to City Council and let them make a decision on what maps to use.

#### XI. Motions

Mr. Krouse made a motion that the Redistricting Commission resolve that the original three 2023 population data maps developed for consideration of the City Council are more aligned with the original charge of the Commission and with the City Charter, and that those three maps present more equitable divisions of Council Districts by population and voters than the three additional maps developed at the request of City Council and submitted for approval on October 10, 2022. Ms. Colonomos seconded the motion. Motion carries 11-0-0.

Ms. Dewar made a motion to send all three maps to City Council. Ms. Yang seconded. Motion carries 11-0-0.

#### XII. Miscellaneous

Mr. Gardiner will draft notes to send to the commission for final review. There may be more meetings to finalize all minutes and any other business. He will also inform City Council that no further maps will be created. The final report will include the three maps as a separate appendix.

#### XIII. Adjournment

Ms. Colonomos motioned to adjourn the meeting. Second by Ms. Rowlands. All members in favor, no opposed. Motion carries, 10-0-0.

The meeting adjourned at 7:47 p.m.

Respectfully submitted by Sheryl DeWalt, contract secretary

# Appendix D

# **Public Comments and Meeting Chats**

#### E.1 September 1st Meeting

**Redistricting Commission** 

Presentation September 1, 2022

Chat Record of Questions Regarding the Proposed Maps and Process

Note: Questions that were directly asked by the attendees (in-person or via Zoom) are not captured in this chat record but will be reflected in the meeting minutes.

Vanesa Hercules 07:20 PM

how did you all make sure it was not racially discriminatory?

City of College Park 07:21 PM I will ask the Commission to respond to your question, probably at the end of the presentation. Thank you.

Vanesa Hercules 07:23 PM in all proposals district 1 is oddly shaped and drastically changed - losing what appears to be daniels park and gaining a oblong strip on the opposite side of route 1...how does that meet the requirements stated at the beginning of the presentation?

City of College Park 07:26 PM It is an odd shape in some, but all due to trying to balance population and minimize the large difference in "actual voters". I will also ask the Commission to respond.

Lisa Ealley 07:33 PM will you redo this when the upcoming construction on Route 1 in proposed district 2 is completed as well if the stone straw construction moves forward? This question has been answered live Vanesa Hercules 07:34 PM race should be. not considering it is not the right answer. i will follow up via email. it is a federal requirement to ensure racial discrimination does not happen during redistricting. saying we didn't consider it at all means we didn't inadvertently create discrimination does not make sense.

City of College Park 07:37 PM Thanks. I don't think it was stated well. I am pretty sure we have census race data by district. Look forward to your email. Thanks

Anonymous Attendee 07:36 PM We're the population and voters (and their respective percentages) projected for 2023 for Proposal 1 & 2. If so, is that data available?

City of College Park 07:40 PM Yes—the data for those proposals are available. The presentation will be on our website tomorrow, or I can email it to you if you send your email address. Thanks

Alaina Pitt 07:49 PM Isn't that just democracy though? We shouldn't discriminate based on voting patterns.

City of College Park 07:52 PM I will assume that is a rhetorical question! Alaina Pitt 07:53 PM Yes it was :)

Constantia 08:07 PM I'm in District 2, in the portion north of 193. Historically this portion of District 2 north of 193 has been a very small percentage of District 2. Separated from the rest of District 2 by 193 as we are, it feels like we are an afterthought with little in common with the main body of District 2, but a whole lot in common with District 1. I always wished the District 1 line could go down to 193 to include me. But these proposals moving the District 1 line farther North so that the portion of District 2 North of 193 is a larger percentage of District 2 overall is an alternative I hadn't considered, and I think it's a reasonable way to deal with this. I feel like the section of District 2 North of 193 will be less of an afterthought.

City of College Park 08:08 PM I will state your comment. Thanks.

Constantia 08:08 PM

Anonymous Attendee 08:29 PM Please tell that student she is heard. She doesn't need to "open her eyes" City of College Park 08:29 PM I will—thank you.

#### E.2 September 12th Meeting

#### **Redistricting Commission Presentation**

September 12, 2022

#### Chat Record of Questions Regarding the Proposed Maps and Process

Note: Questions that were directly asked by the attendees (in-person or via Zoom) are not captured in this chat record but will be reflected in the meeting minutes.

Gale Mamatova 07:20 PM In general, recommend city make that effort [translating report] before the fact and not after the fact to be inclusive and equitable.

Gale Mamatova 07:23 PM How was race taken into account and what does that breakdown looks like for each of the maps?

City of College Park 07:48 PM Sorry for the delay—thought I would have the Commission respond now but the Chair moved to the in-person audience. We will get to your question.

Stephanie Stullich 07:29 PM One of the criteria for the maps in the Commission's charge was "preservation of the core of existing council districts". The 5 alternatives presented do not preserve the core of District 3, which currently includes 4 traditional neighborhoods - Calvert Hills, Old Town, CP Estates, and Yarrow. All 5 maps would remove 2 of the 4 neighborhoods out of District 3, and two of them would remove 3 of the 4 neighborhoods. That seems like a pretty radical change. I understand that the Commission faced a challenging task, but I believe there should be at least one option that preserves all 4 neighborhoods in District 3. What compromises would be needed to other criteria in order to create such an option?

anne.kibler 07:47 PM Can you make the introductory slide available, that listed the criteria as well as the additional factors to be considered (such as neighborhood interests)

City of College Park 07:53 PM Thanks for the request-the slide is up now.

Gale Mamatova 07:58 PM This is a college town and student have an important voice! They contribute to our economy.

Dan Oates 08:17 PM I have an additional question about the criterion used

City of College Park 08:21 PM Hi Dan, I think you and Stephanie are next.

Gale Mamatova 08:22 PM If race was not considered-how did you ensure you were complying with federal requirement... and did not pack, crack or stack?

City of College Park 08:24 PM I think this will be answered by one of the commissioners and the data in the current slides.

#### **E.2.1** Online Comments

From: Bob Swanson Sent: Friday, September 23, 2022 6:43:24 PM Subject: Redistricting Commission Mayor and Council,

I'm Bob Swanson, and I live in Old Town at 4707 Howard Lane.

After reviewing The Redistricting Commission's recommendations, Carol Poor and I sent comments to them supporting Scenario 3A. I believe this Scenario most closely meets the requirements of the City Charter and the Charges from the Mayor and Council, as it keeps Old Town and Calvert Hills together in the newly proposed District 3. You can find our rationale for keeping these neighborhoods together in the same District in The Commission Report. Further, I don't believe Scenarios 3B & 3C are fully consistent with paragraph

D of §C2-2 of the City Charter nor paragraphs a-e on page 4 of the Mayor/Council Charge.

After submitting comments, I attended the 9/12/22 Commission presentation via Zoom and now have additional comments of which I believe may be of interest to you.

The Commission noted significant population increases in various parts of the City and felt they should draft maps including development through 2023. Good idea. However, they repeatedly and incorrectly said their recommendations were constrained by a "Consent Agreement," which, according to the City Attorney, doesn't exist. I don't know how this "agreement" affected their decision-making, but the Mayor and Council should ask them to explain. The City Charter and the Mayor and Council Charge should have been their only criteria.

I assume all five scenarios recommended by the Commission met the required population/voter parameters. However, I believe The Commission incorrectly approached their Charge and relied too heavily on the numbers. They also seemed to imply better "numbers" made the process 'fairer" for everyone.

I believe they should have regarded meeting the required population/voter numbers as a pass/fail situ- ation. However, when this hurdle was satisfied, The Commission was then legally obligated to consider all "passed" Scenarios against the remaining criteria outlined in the Charter and their Council/Mayor Charge. They don't appear to have done this; if they did, it wasn't in their presentation. The Commission read their Charge at the beginning of the 9/12 meeting. But I don't believe they mentioned them again. If they were considered, their assessment should have been made public. If they didn't, and their report isn't sent back for further work, the legal obligation for considering the remaining criteria falls upon the Mayor and Council.

In sum, I believe The Commission incorrectly approached its responsibilities. Its presentation was rushed, incorrect in part, and, as noted above, incomplete. It would also have been helpful had The Commission given listeners and attendees the web addresses of their presentation and the other 12 maps they developed but didn't recommend. It would have been even better had the information been incorporated into their website. I'm sure this was a lot of work, but I believe they could have done better. They also didn't need to create five Scenarios. They were only asked for three and could have stopped at 3A, which would have been much less work. Hopefully, their report will address some of these issues. Dear Mayor and Council,

Dear Mayor and Council,

I am writing to express concerns about the proposed redistricting maps that the City Redistricting Commission is planning to present to you on Tuesday Sept 27. It is my understanding that these are the same maps that they presented at public meetings on Sept 1 and Sept 12.

As you may be aware, many District 3 residents have expressed dismay that all five of the Commission's proposed maps would remove two of the four traditional neighborhoods from District 3 (CP Estates and

Yarrow), and two of the maps would also remove Old Town, leaving only the Calvert Hills neighborhood together with on-campus and off-campus student housing in District 3. These changes seem pretty radical, especially given that one of the criteria that is supposed to guide the redistricting is "preservation of the core of existing council districts."

At the Sept 12 meeting, one of the Commission members indicated that there were additional maps that the Commission had considered but rejected. I and others requested that these additional maps be made publicly available to the community, in the interest of full transparency, and on Sept 21 some of us received an email with a link to a consultant PowerPoint containing 12 additional maps (dated 8/11/22). Councilmember Stuart Adams helpfully forwarded that link to the Calvert Hills-Old Town listserv, but it's not clear to me whether those maps have been shared with the broader College Park public. As you probably know, these 12 "optional" maps consist of 4 "plans" (A, B, C, and D) and 3 "scenarios" for each plan; Scenario 1 is based on the adjusted 2020 census data + voters, while Scenarios 2 & 3 consider additional population changes that are anticipated to occur in 2022 & 2023.

In stark contrast to the Commission's recommended maps, 10 of the 12 maps in the consultant's Pow-erPoint do retain all or most of the four District 3 neighborhoods in District 3. More specifically, Plans C1 and C2 are the only two maps that would remove the Estates and Yarrow neighborhoods from District 3 – which all 5 of the Commission's maps would do! Plans D1 and D2 would retain Estates and Yarrow in District 3 and instead remove the Old Town neighborhood. Three of the maps (B1, B2, B3) would retain all four District 3 neighborhoods in District 3. Four of the maps (A1, A2, A3, C3) would retain all four neighborhoods except for a northwest "quadrant" of Old Town that contains almost no long-term residents (this "quadrant" varies across maps but is generally west of Rhode Island Ave and north of either College Ave or Knox Rd); in the remaining map (D3), the removed Old Town "quadrant" is somewhat larger.

At the Sept 12 meeting, Commissioners stated that they had chosen their preferred set of 5 maps strictly based on "the numbers." However, it is clear from the numbers in the consultant's PowerPoint that all 12 of the alternative/"optional" maps DO meet the stated goal of no more than a 5% variance from the ideal districts in terms of both Census Population and Census + Voters. It is hard to understand how it could be that 83% of the consultant's maps kept Estates and Yarrow in District 3 yet 0% of the Commission's maps would do so; it seems there must be other, unstated criteria guiding the Commission's choices which they did not discuss at the Sept 12 meeting in response to the concerns raised by residents. In short, I am concerned that the Commission is presenting a seriously flawed set of maps to the Council that would radically change the boundaries of District 3 and that do not follow the Council's direction that the Commission's proposed districts "shall" consider "preservation of the core of existing council districts." I am also concerned about the fairness and inclusivity of the process for this very important change that

will affect City residents for the next 10 years. Although the Commission held two public meetings, it appeared that the Commission had already made its decision about which maps to recommend and was merely informing the community of its planned recommendations (which I believe have not changed since the Commission heard the public feedback). It is critically important that residents have a meaningful opportunity for input into this important decision, which has not so far occurred. I urge the Council to not accept the Commission's current recommended maps as final and instead ask the Commission to propose additional map options for the Council's consideration. These additional maps could include Maps A1, A2, A3, B1, B2, B3, or C3, or could also include variations on those maps that meet the spirit of the Council's charge to preserve the core of existing districts. Alternatively, the Council could simply consider Maps A1, A2, A3, B1, B2, B3, and C3 in addition to the maps presented by the Commission.

Thank you for listening.

Stephanie Stullich 7400 Dartmouth Ave

Message/Comment: After further review of The Redistricting Commission's recommendations, we still support Scenario 3A. However, we have other comments. At the 9/12 presentation, Commission members repeatedly said their recommendations were constrained by a "Consent Agreement," which, according to the City Attorney, doesn't exist. We don't know how this affected their decision-making, but they should be asked to explain. The Charter and the charge provided by the Council and Mayor should have been their only criteria. We assume all scenarios recommended by the Commission met the required population/voter parameters. However, we believe The Commission approached the situation incorrectly and relied too heavily on the numbers. They also seemed to imply that better numbers made the process 'fairer" for everyone. In our opinion, meeting the required population/voter numbers presents a pass/fail situation. When satisfied, The Commission was then legally obligated to evaluate all "passed" Scenarios against the remaining criteria outlined in the Charter and their Council/Mayor charge. They didn't do this. The Commission read their criteria at the beginning of the 9/12 meeting. But, unless we missed it, they didn't discuss them again. In sum, we believe The Commission appears to have misunderstood its responsibilities, and its presentation was too rushed, incorrect in part, and incomplete. Bob Swanson and Carol Poor 4707 Howard Lane College Park, MD. 20740

Message/Comment: There are parts of the redistricting process that do not align with the City's mission - "The City of College Park provides excellent services, transparent and inclusive governance, and advocate for our residents to enhance the quality of life for our diverse community." (1) Charter should be reviewed to remove "actual voters" requirement.

(2) City should also consider running their redistricting like Takoma Park - interactive maps with multiple data points (not just proposals) and language access. TKPK did not ignore race/ethnicity data and they

had translated meetings and materials.

When asked about race/ethnicity numbers, Commission Chair and some members brushed it aside and/or became visibly/verbally annoyed, e.g. saying "I can't believe we are looking at this right now", or making insensitive comments like "College Park do not have a race issue". This is a liability for the City. Strongly suggest this is handled differently next time with Commission members who understand that it is not about what they find important but what the community, and Federal government, finds important.

(3) College Park is more than 50% the University and should have additional student representation on the Commission.

Message/Comment: Thank you for all of your hard work! Given the population/voter restrictions, I appreciate the difficulty of the task you all undertook. Regarding the redistricting, I'd encourage the council to select an option that splits as few neighborhoods as possible (ex. all of the Hollywood neighborhood remains in a single district). Having neighborhoods contained entirely within a single district makes city governance more intelligible to residents; most residents identify with their neighborhood and not by they're district; neighborhoods have borders are distinct and identifiable. In lieu of this, I'd suggest that districts have easily stated borders. Ex. In Hollywood, District 1 encompass everywhere north of Fox Street.

Lastly, I'd encourage the council to redistrict solely on the basis population. As was stated in the presentation, very few (if any) local, state, or national redistricting efforts give weight to the number of likely voters.

For fun, I've draw some potential maps on the basis of population and neighborhood completeness. 4 District Map https://davesredistricting.org/join/40484613-a800-4d7f-89d0-d135c7ebf94f

2 District Map https://davesredistricting.org/join/75e26b41-e682-430f-815e-820d5e4a81d5 Thank you again for your work!

Message/Comment: Date: September 4, 2022 Dear Redistricting Commission,

Thank you for your hard work and the opportunity for public comment on the proposals!

Among these district maps, we support proposals 1, 2 and 3A, which will keep Old Town College Park and Calvert Hills neighborhoods together. Both neighborhoods shared many of the same issues and it is better to be bound together.

Thanks for your attention and consideration,

Yours,

Yiping Qi and Hong Chen 4705 Howard Ln, College Park, MD 20740

Message/Comment: Hi there! I own and reside in a condo in the Norwich Gardens Apartments building at the corner of Rhode Island Avenue and Norwich Road. By the old map, my home was in District 3. In

every proposed new map, my home will be in District 2. If possible, I would prefer my home to remain in District 3.

If the line must change so that my building is moved into District 2, I would like to know why.

In any case, I would like to thank the Commission for all the work they've put into this. I appreciate the efforts that have been made to document the redistricting process and make those documents accessible and available to the community.

Message/Comment: Dear Redistricting Commission, Thank you for your hard work on behalf of College Park residents!

Having reviewed the maps and listened to your presentation today (September 1, 2022), we support proposals 1, 2 and 3A, which meet all of the population and voter percentage requirements, and have the added benefit of keeping Old Town College Park and Calvert Hills neighborhoods together. Both Old Town and Calvert Hills have many issues in common and should remain within the same council district. Examples of common concerns include noise, upkeep of student rental properties, and proximity to the main campus of the University of Maryland. Also, the Howard Lane pocket neighborhood was built with the purpose of establishing more owner-occupied housing in College Park, and our covenants require that houses remain owner-occupied for at least 10 years. As such, owner occupancy is another commonality we share with Calvert Hills.

From your presentation, it appeared that proposals 3B and 3C were predicated on requests of students around keeping this or that part of campus together. While we commend these students' civic engagement, we believe that Howard Lane residents and other Old Town community members will be living in College Park for longer periods of time than the 4-5 years that the average student spends in our city. As such, we urge you to keep the Old Town and Calvert Hills together in District 3, by recommending proposals 1, 2 or 3A.

Sincerely, Anya Malkov and Noah Baerveldt 4712 Howard Ln

Message/Comment: Why does every option split north college park on half? This is a community that makes sense as a group to have our interests represented together. All of these maps divide our community. I don't think any of them keep me in my district where I feel a sense of community. More options need to be presented that don't break north college park apart. All of them look ridiculous and don't promote COMMUNITY with neighbors.

Message/Comment: Have you done an equity impact study on all of the proposed maps?

# **Appendix E**

# **Presentations**

# E. 1 September 1, 2022 and September 12, 2022 Presentation

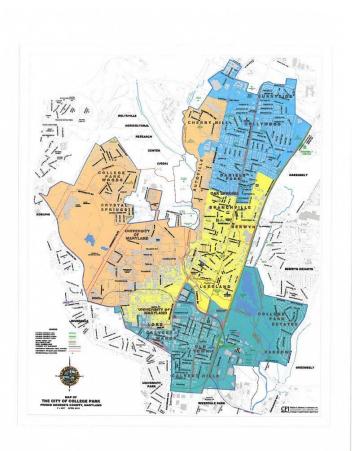
Both presentations were identical with the exception that the information on districts by race (E. 2) was provided for the September 12, 2022 presentation.



# CITY OF COLLEGE PARK

**Redistricting Commission** 

September 12, 2022



# **Presentation of Commission Work and Draft Maps**

#### Agenda

- 1. Call to Order
- 2. Review and Approval of the Agenda
- 3. Introduction of Commission Members (Robert Day, Chair)
- **4.** Presentation of the Commission's Charge from City Council and the Commission's Work (Robert Day, Chair; D.W. Rowlands, Vice-Chair)
- **5. Presentation of Draft New District Maps** (D.W. Rowlands, Vice-Chair)
  - 7. Public Questions and Comments
- 8. Adjourn



# **Introduction of Commission Members**

ROBERT DAY, Chair

JORDAN DEWAR, Vice-Chair

D. W. ROWLANDS, Vice-Chair

**BETTY COLONOMOS** 

**VALGRAHAM** 

**ALAN HEW** 

JOHN KROUSE

**FRITZ LEOPOLD** 

**DELMAR NELSON** 

**NATHANIEL RICKARD** 

**MARILYN YANG** 

STAFF SUPPORT

BILL GARDINER Assistant City Manager JACOB VASSALOTTI
GIS Analyst/Engineering Technician

SUELLEN FERGUSON City Attorney







 Review the combination of population and voters mandated by C2-2 to determine whether reapportionment is necessary.

 Hold at least two public hearings to receive views on the reapportionment

 Develop at least three redistricting plans to submit to the Mayor and Council



# **Reapportionment Criteria**

 Sum of the population and "actual voters" shall be substantially equal in each district

**Population** = residents counted in federal census, and:

- Residents erroneously omitted from the census
- Residents of structures built since the census
- Residents of property annexed into the City after the census

**Actual Voters** = residents who voted in either:

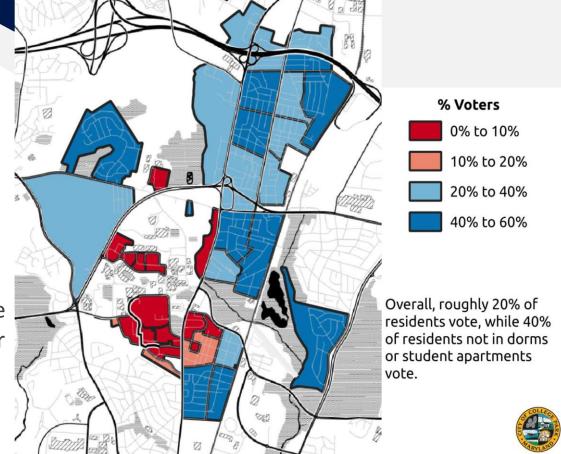
- · the immediately preceding statewide election or
- · the immediately preceding city election



# Voting % by Neighborhood

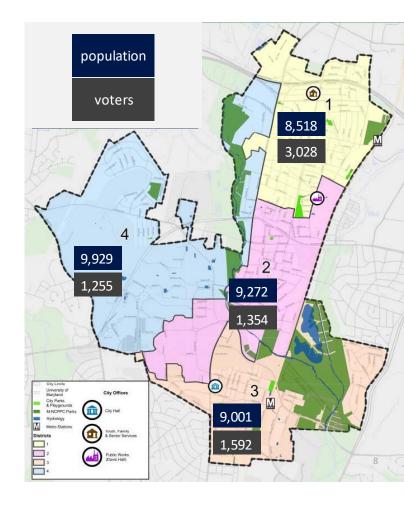
Large Variation in Voting Rates

 Difficult to Equalize "Actual Voters" per District



# **Current Districts using 2020 Census Data**





# Census Population (no adjustments) and Actual Voters in Each District

| Scenario 0 (2010 Districts) |            |       |        |        |        |       |
|-----------------------------|------------|-------|--------|--------|--------|-------|
| District                    | Population |       | Voters |        | Criter | ion   |
|                             | Value      | Error | Value  | Error  | Value  | Error |
| 1                           | 8,518      | -7.2% | 3,028  | 67.5%  | 11,546 | 5.1%  |
| 2                           | 9,272      | 1.0%  | 1,354  | -25.1% | 10,626 | -3.3% |
| 3                           | 9,001      | -1.9% | 1,592  | -11.9% | 10,593 | -3.6% |
| 4                           | 9,929      | 8.2%  | 1,255  | -30.6% | 11,184 | 1.8%  |
| Ideal                       | 9,180      | -     | 1,807  | -      | 10,987 | -     |



# Population Estimates and Actual Voters in Each District

| Current Districts with 2024 Population Estimates |            |                            |        |                         |           |                         |
|--|------------|----------------------------|--------|-------------------------|-----------|-------------------------|
| District #                                       | Population | % difference<br>from Ideal | Voters | % difference from Ideal | Criterion | % difference from Ideal |
| District 1                                       | 8,565      | -19%                       | 3028   | 68%                     | 11,593    | -7%                     |
| District 2                                       | 11,607     | 9%                         | 1354   | -25%                    | 12,961    | 4%                      |
| District 3                                       | 12,215     | 15%                        | 1592   | -12%                    | 13,807    | 11%                     |
| District 4                                       | 10,139     | -5%                        | 1255   | -31%                    | 11,394    | -8%                     |
| Ideal District                                   | 10,631     |                            | 1,807  |                         | 12,438    |                         |





What are the criteria to help determine the new district boundaries?



# Presentation of Five Draft Council District Maps for Discussion

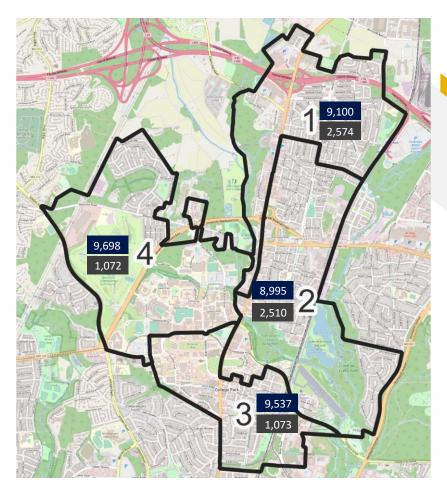
D.W. Rowlands, Vice-Chair



# Proposal 1 – 2020 Population



voters





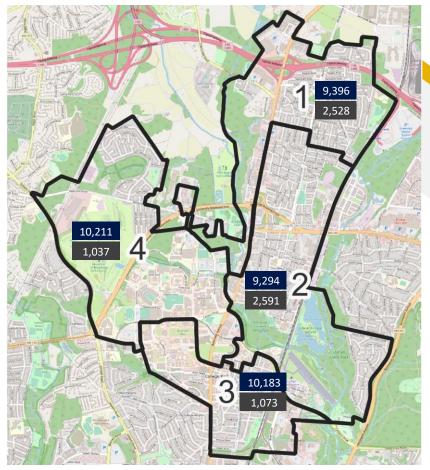
## Proposal 1 – 2020 Population

| District       | Population | Population<br>Error | Criterion | Criterion Error |
|----------------|------------|---------------------|-----------|-----------------|
| District 1     | 9,100      | -2.5%               | 11,674    | 4.8%            |
| District 2     | 8,995      | -3.6%               | 11,505    | 3.3%            |
| District 3     | 9,537      | 2.2%                | 10,610    | -4.8%           |
| District 4     | 9,698      | 3.9%                | 10,770    | -3.3%           |
| Ideal District | 9,333      |                     | 11,140    |                 |



#### Proposal 2 – 2022 Population







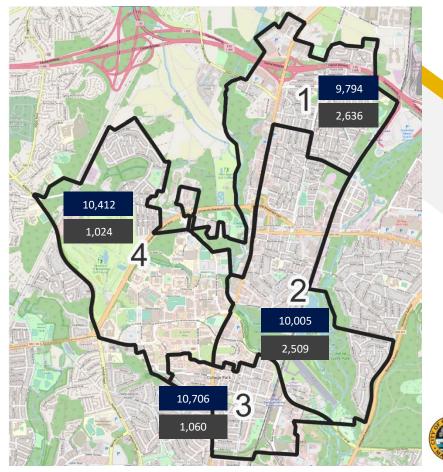
## Proposal 2 – 2022 Population

| District       | Population | Population<br>Error | Criterion | Criterion Error |
|----------------|------------|---------------------|-----------|-----------------|
| District 1     | 9,396      | -3.8%               | 11,924    | 3.0%            |
| District 2     | 9,294      | -4.9%               | 11,885    | 2.6%            |
| District 3     | 10,183     | 4.2%                | 11,256    | -2.8%           |
| District 4     | 10,211     | 4.5%                | 11,248    | -2.9%           |
| Ideal District | 9,771      |                     | 11,578    |                 |



# Proposal 3A – 2023 Population







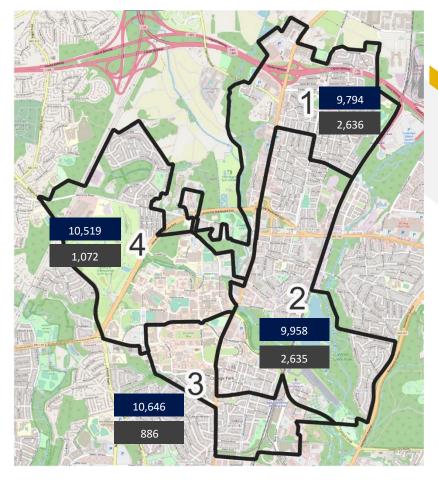
## Proposal 3A – 2023 Population

| District       | Population | Population<br>Error | Criterion | Criterion<br>Error |
|----------------|------------|---------------------|-----------|--------------------|
| District 1     | 9,794      | -4.3%               | 12,430    | 3.3%               |
| District 2     | 10,005     | -2.2%               | 12,514    | 4.0%               |
| District 3     | 10,706     | 4.7%                | 11,766    | -2.2%              |
| District 4     | 10,412     | 1.8%                | 11,436    | -5.0%              |
| Ideal District | 10,229     |                     | 12,037    |                    |



# Proposal 3B – 2023 Population







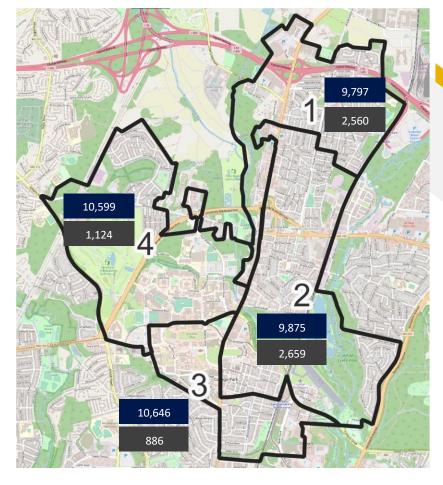
## Proposal 3B – 2023 Population

| District       | Population | Population<br>Error | Criterion | Criterion<br>Error |
|----------------|------------|---------------------|-----------|--------------------|
| District 1     | 9,794      | -4.3%               | 12,430    | 3.3%               |
| District 2     | 9,958      | -2.7%               | 12,593    | 4.6%               |
| District 3     | 10,646     | 4.1%                | 11,532    | -4.2%              |
| District 4     | 10,519     | 2.8%                | 11,591    | -3.7%              |
| Ideal District | 10,229     |                     | 12,037    |                    |



# Proposal 3C – 2023 Population







## Proposal 3C – 2023 Population

| District       | Population | Population<br>Error | Criterion | Criterion<br>Error |
|----------------|------------|---------------------|-----------|--------------------|
| District 1     | 9,797      | -4.2%               | 12,357    | 2.7%               |
| District 2     | 9,875      | -3.5%               | 12,534    | 4.1%               |
| District 3     | 10,646     | 4.1%                | 11,532    | -4.2%              |
| District 4     | 10,599     | 3.6%                | 11,723    | -2.6%              |
| Ideal District | 10,229     |                     | 12,037    |                    |





# Questions, Discussion, and Next Steps

#### Visit collegeparkmdredistricting2022.com

- View all draft maps
- Use the interactive map to see additional information
- Provide your comments to the Commission

The Redistricting Commission will present its report to the Council on Tuesday, September 27<sup>th</sup>



#### E. 2 Districts by Race

These tables were not considered in the drawing of the proposed maps. No race data was considered, provided, or discussed in the creation of the maps. This was done following the methodology of previous Redistricting Commissions. These tables were created after the fact for informational purposes.

#### City Districts by Race based on 2020 Census

#### Caveats:

- 1. large blocks were split and there's no way to know the racial breakdown of each portion.
- 2. We don't know the racial breakdowns of future residents in the new housing.
- 3. Voting rates vary wildly among communities in the City. A majority white district could have a majority-minority electorate, or vice-versa.

#### 2010 Districts and Proposal 1 and 3A

| 2010 Districts    | NH White | NH Black | Hispanic | NH Asian |
|-------------------|----------|----------|----------|----------|
| District 1        | 35%      | 20%      | 30%      | 10%      |
| District 2        | 50%      | 15%      | 10%      | 20%      |
| District 3        | 65%      | 10%      | 10%      | 10%      |
| District 4        | 50%      | 20%      | 10%      | 25%      |
| City              | 50%      | 15%      | 15%      | 20%      |
|                   |          |          |          |          |
| Proposal 1 and 3A | NH White | NH Black | Hispanic | NH Asian |
| District 1        | 40%      | 20%      | 20%      | 15%      |
| District 2        | 50%      | 15%      | 15%      | 15%      |
| District 3        | 65%      | 10%      | 5%       | 15%      |
| District 4        | 50%      | 15%      | 10%      | 25%      |
| City              | 50%      | 15%      | 15%      | 20%      |

### Proposal 3B and 3C

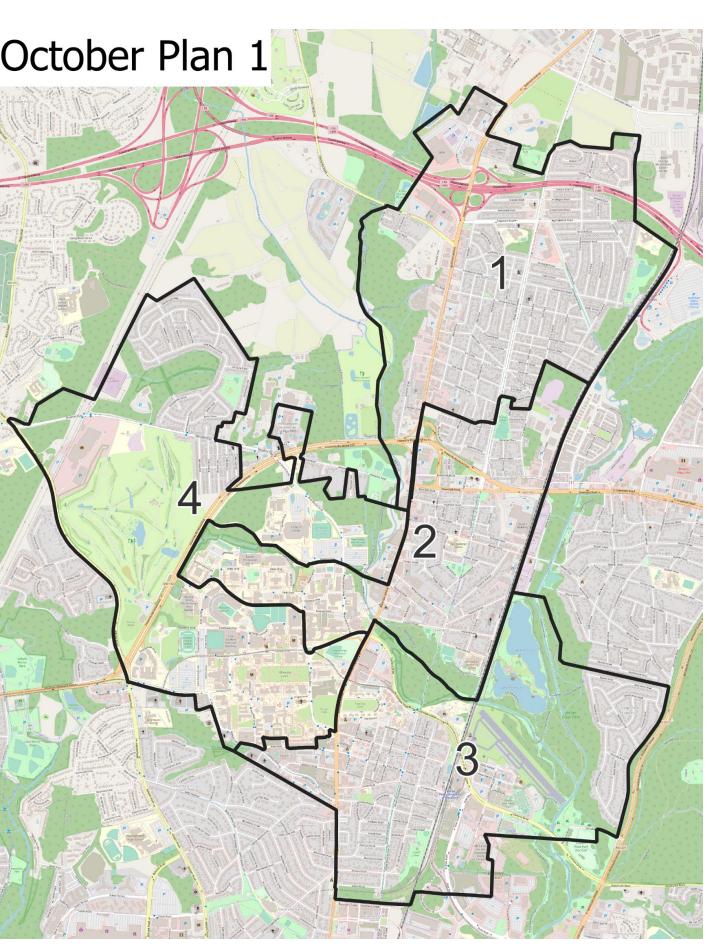
| 2010 Districts     | NH White | NH Black | Hispanic | NH Asian |
|--------------------|----------|----------|----------|----------|
| District 1         | 35%      | 20%      | 30%      | 10%      |
| District 2         | 50%      | 15%      | 10%      | 20%      |
| District 3         | 65%      | 10%      | 10%      | 10%      |
| District 4         | 50%      | 20%      | 10%      | 25%      |
| City               | 50%      | 15%      | 15%      | 20%      |
|                    |          |          |          |          |
| Proposal 3B and 3C | NH White | NH Black | Hispanic | NH Asian |
| District 1         | 40%      | 20%      | 20%      | 15%      |
| District 2         | 50%      | 15%      | 15%      | 15%      |
| District 3         | 60%      | 10%      | 5%       | 20%      |
| District 4         | 50%      | 15%      | 10%      | 25%      |
| City               | 50%      | 15%      | 15%      | 20%      |

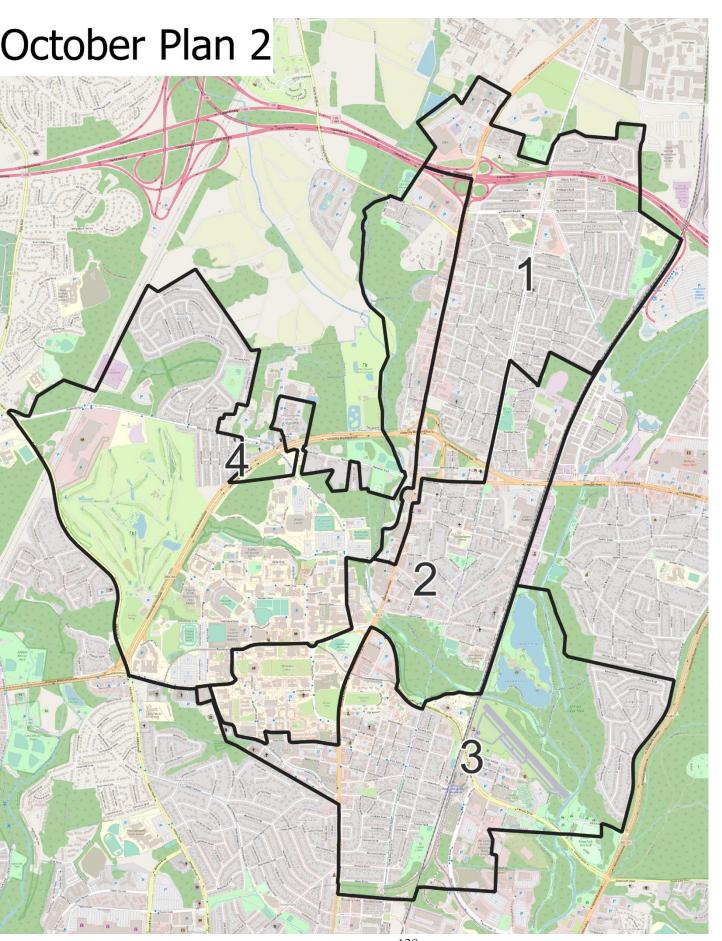
#### Proposal 2

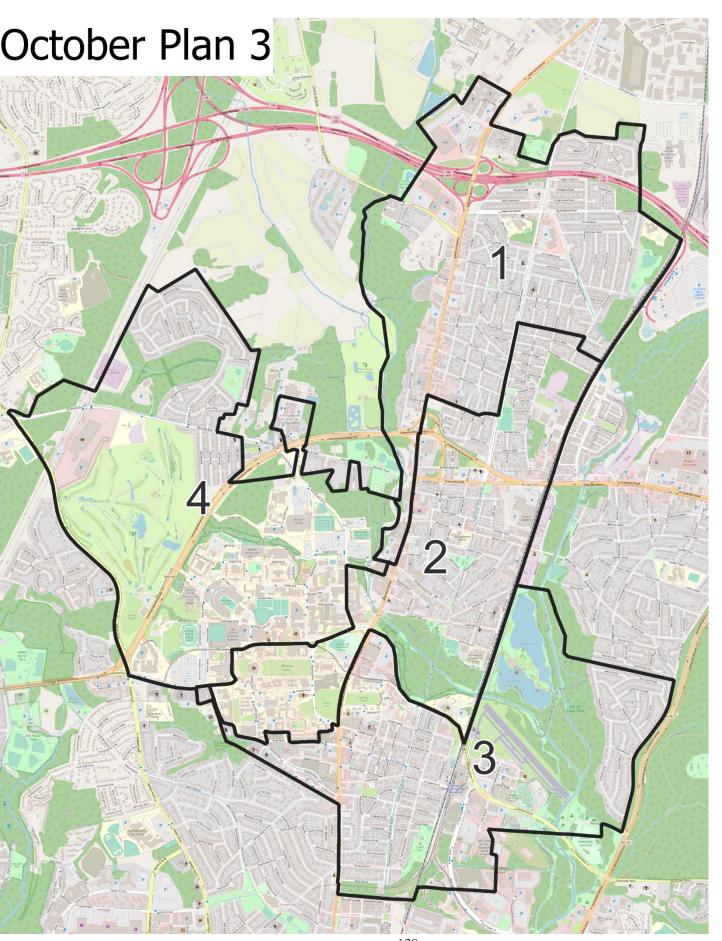
| 2010 Districts District 1 District 2 District 3 | NH White<br>35%<br>50%<br>65% | NH Black<br>20%<br>15%<br>10% | Hispanic<br>30%<br>10%<br>10% | NH Asian<br>10%<br>20%<br>10% |
|---|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| District 4                                      | 50%                           | 20%                           | 10%                           | 25%                           |
| City  | 50%                           | 15%                           | 15%                           | 20%                           |
|   |                               |                               |                               |                               |
| Proposal 2                                      | NH White                      | NH Black                      | Hispanic                      | NH Asian                      |
| District 1                                      | 40%                           | 20%                           | 20%                           | 15%                           |
| District 2                                      | 40%                           | 15%                           | 20%                           | 15%                           |
| District 3                                      | 65%                           | 10%                           | 5%                            | 15%                           |
| District 4                                      | 50%                           | 15%                           | 10%                           | 25%                           |
| City  | 50%                           | 15%                           | 15%                           | 20%                           |

#### Appendix F

#### **October Plan 1-3 Maps**







#### Population and Voter Data for October Plan Maps 1 - 3

| Districts<br>(October<br>Plan 1) | Population | % of Ideal<br>Population | Voters | % of Ideal<br>Voters | Criterion | % of Ideal<br>Criterion |
|----------------------------------|------------|--------------------------|--------|----------------------|-----------|-------------------------|
| District 1                       | 9,721      |                          | 3,220  | 178.2%               | 12,941    | 107.5%                  |
| District 2                       | 10,659     | 104.2%                   | 1,354  | 74.9%                | 12,013    | 99.8%                   |
| District 3                       | 10,019     | 97.9%                    | 1,528  | 84.5%                | 11,547    | 95.9%                   |
| District 4                       | 10,518     | 102.8%                   | 1,127  | 62.4%                | 11,645    | 96.7%                   |
| Ideal                            |            |                          |        |                      |           |                         |
| District                         | 10,229     |                          | 1,807  |                      | 12,037    |                         |
| Districts<br>(October<br>Plan 2) | Population | % of Ideal<br>Population | Voters | % of Ideal<br>Voters | Criterion | % of Ideal<br>Criterion |
| District 1                       | 9,764      | 95.5%                    | 3,126  | 173.0%               | 12,890    | 107.1%                  |
| District 2                       | 10,671     | 104.3%                   | 1,308  | 72.4%                | 11,979    | 99.5%                   |
| District 3                       | 9,931      | 97.1%                    | 1,527  | 84.5%                | 11,458    | 95.2%                   |
| District 4                       | 10,551     | 103.1%                   | 1,268  | 70.2%                | 11,819    | 98.2%                   |
| Ideal<br>District                | 10,229     |                          | 1,807  |                      | 12,037    |                         |
|                                  |            |                          |        |                      |           |                         |
| Districts<br>(October<br>Plan 3) | Population | % of Ideal<br>Population | Voters | % of Ideal<br>Voters | Criterion | % of Ideal<br>Criterion |
| District 1                       | 9,928      | 97.1%                    | 2,966  | 164.1%               | 12,894    | 107.1%                  |
| District 2                       | 10,676     | 104.4%                   | 1,681  | 93.0%                | 12,357    | 102.7%                  |
| District 3                       | 10,019     | 97.9%                    | 1,528  | 84.5%                | 11,547    | 95.9%                   |
| District 4                       | 10,294     | 100.6%                   | 1,054  | 58.3%                | 11,348    | 94.3%                   |
| Ideal                            |            |                          |        |                      |           |                         |
| District                         | 10,229     |                          | 1,807  |                      | 12,037    |                         |

#### Appendix G

#### **Draft Consultant Maps**

The Commission hired ArcBridge Consultant and Training, Inc. to confirm that redistricting was required and to draft maps to be considered by the Commission.



#### City of College Park MD Redistricting 2022 – Plans A, B, C, D 8/11/22

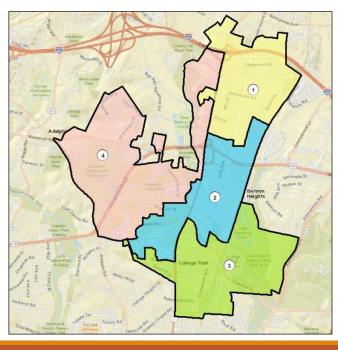
ARCBridge

ARCBridge Consulting & Training Inc.

www.arcbridge.com

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### Baseline – 2010 Districts



|          | Senario 0 (2010 Districts) |        |       |        |          |       |  |  |  |  |  |  |  |  |  |
|----------|----------------------------|--------|-------|--------|----------|-------|--|--|--|--|--|--|--|--|--|
| District | Popula                     | ation  | Vote  | rs     | Criterio | on    |  |  |  |  |  |  |  |  |  |
| District | Value                      | Error  | Value | Error  | Value    | Error |  |  |  |  |  |  |  |  |  |
| 1        | 8,518                      | -8.1%  | 3,028 | 67.5%  | 11,546   | 4.2%  |  |  |  |  |  |  |  |  |  |
| 2        | 9,272                      | 0.0%   | 1,354 | -25.1% | 10,626   | -4.1% |  |  |  |  |  |  |  |  |  |
| 3        | 9,001                      | -2.9%  | 1,592 | -11.9% | 10,593   | -4.4% |  |  |  |  |  |  |  |  |  |
| 4        | 10,282                     | 10.9%  | 1,25  | -30.6% | 11,537   | 4.1%  |  |  |  |  |  |  |  |  |  |
| Ideal    | 9,270                      | 19.03% | 1,807 | -      | 11,078   | 8.60% |  |  |  |  |  |  |  |  |  |

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#### **Optional Plans**

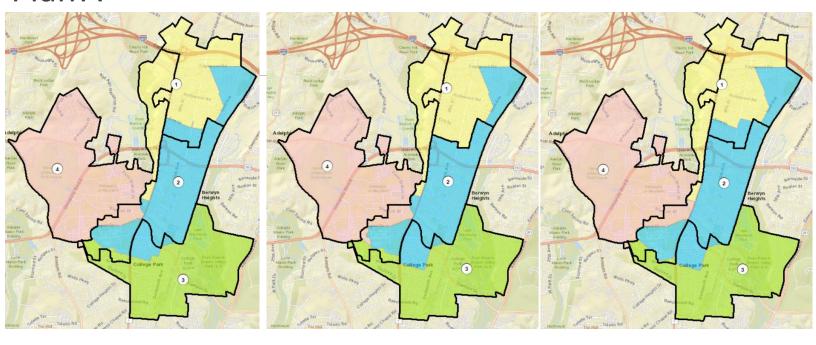
Four plans were created – Plan A, B, C and D with three criteria

- 1. Criteria 3 Population Data Sets
- Adjusted Census 2020 Data- and Voters
- Population Data Fall of 2022 and Voters
- Population Data Fall of 2023 and Voters
  - 2. Overall Maximum Deviation under 10% for both Census Population and Census + Voters
  - 3. +/- 5% from ideal population for each district for both Census Population and Census + Voters

//ww.arcbridge.com

3.

#### Plan A



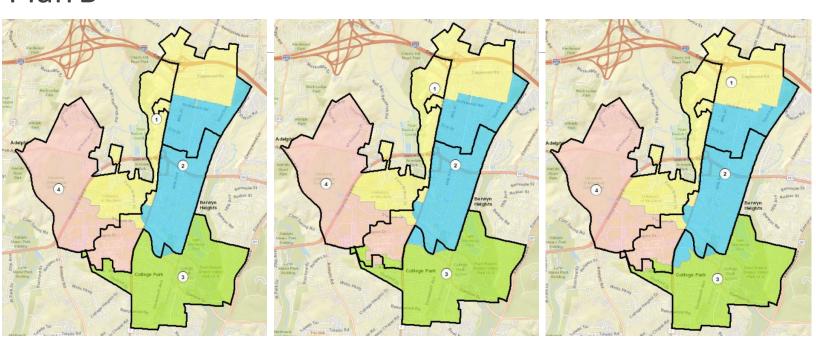
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#### Plan A – All Scenarios

|          |       | Scenario | 1, Versio | n A    |        |       | Scenario 2, Version A |        |       |       |        |        |       | Scenario 3, Version A |        |        |       |        |        |       |
|----------|-------|----------|-----------|--------|--------|-------|-----------------------|--------|-------|-------|--------|--------|-------|-----------------------|--------|--------|-------|--------|--------|-------|
|          | Popul | ation    | Vote      | ers    | Crite  | rion  |                       | Popul  | ation | Vot   | ers    | Criter | ion   |                       | Popula | ation  | Vot   | ers    | Criter | ion   |
| District | Value | Error    | Value     | Error  | Value  | Error | District              | Value  | Error | Value | Error  | Value  | Error | District              | Value  | Error  | Value | Error  | Value  | Error |
| 1        | 8,886 | -4.14%   | 2,508     | 38.8%  | 11,394 | 2.9%  | 1                     | 9,286  | -4.4% | 2,688 | 48.7%  | 11,974 | 4.0%  | 1                     | 9,958  | -2.06% | 2,439 | 35.0%  | 12,397 | 3.5%  |
| 2        | 8,868 | -4.34%   | 2,118     | 17.2%  | 10,986 | -0.8% | 2                     | 9,509  | -2.1% | 1,960 | 8.5%   | 11,469 | -0.4% | 2                     | 10,155 | -0.12% | 2,192 | 21.3%  | 12,347 | 3.1%  |
| 3        | 9,629 | 3.87%    | 1,531     | -15.3% | 11,160 | 0.7%  | 3                     | 10,056 | 3.6%  | 1,564 | -13.5% | 11,620 | 0.9%  | 3                     | 9,956  | -2.08% | 1,474 | -18.4% | 11,430 | -4.5% |
| 4        | 9,698 | 4.61%    | 1,072     | -40.7% | 10,770 | -2.8% | 4                     | 9,984  | 2.8%  | 1,017 | -43.7% | 11,001 | -4.5% | 4                     | 10,599 | 4.25%  | 1,124 | -37.8% | 11,723 | -2.1% |
| Ideal    | 9,270 | 8.95%    | 1,807     | -      | 11,078 | 5.6%  | Ideal                 | 9,709  | 7.93% | 1,807 | -      | 11,516 | 8.4%  | Ideal                 | 10,167 | 6.32%  | 1,807 | -      | 11,974 | 8.1%  |

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#### Plan B



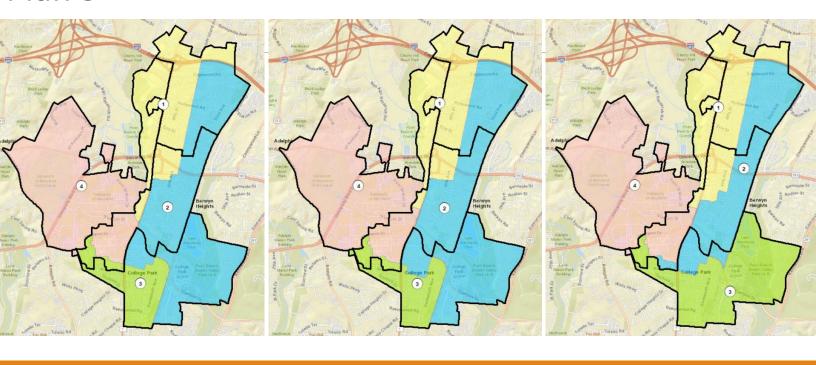
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#### Plan B – All Scenarios

|          |        | Scenario | 1, Versio | n A    |        |       | Scenario 2, Version A |        |       |       |        |        |       | Scenario 3, Version A |            |        |        |        |           |       |
|----------|--------|----------|-----------|--------|--------|-------|-----------------------|--------|-------|-------|--------|--------|-------|-----------------------|------------|--------|--------|--------|-----------|-------|
|          | Popula | ation    | Vot       | ers    | Crite  | rion  |                       | Popul  | ation | Vot   | ers    | Criter | ion   |                       | Population |        | Voters |        | Criterion |       |
| District | Value  | Error    | Value     | Error  | Value  | Error | District              | Value  | Error | Value | Error  | Value  | Error | District              | Value      | Error  | Value  | Error  | Value     | Error |
| 1        | 9,351  | 0.9%     | 2,090     | 15.6%  | 11,441 | 3.3%  | 1                     | 9,288  | -4.3% | 2,544 | 40.8%  | 11,832 | 2.7%  | 1                     | 9,817      | -3.44% | 2,265  | 25.3%  | 12,082    | 0.9%  |
| 2        | 9,042  | -2.5%    | 2,570     | 42.2%  | 11,612 | 4.8%  | 2                     | 9,481  | -2.3% | 2,116 | 17.1%  | 11,597 | 0.7%  | 2                     | 9,961      | -2.03% | 2,429  | 34.4%  | 12,390    | 3.5%  |
| 3        | 9,001  | -2.9%    | 1,592     | -11.9% | 10,593 | -4.4% | 3                     | 9,957  | 2.6%  | 1,577 | -12.7% | 11,534 | 0.2%  | 3                     | 10,321     | 1.51%  | 1,479  | -18.2% | 11,800    | -1.5% |
| 4        | 9,687  | 4.5%     | 977       | -45.9% | 10,664 | -3.7% | 4                     | 10,109 | 4.1%  | 992   | -45.1% | 11,101 | -3.6% | 4                     | 10,569     | 3.95%  | 1,056  | -41.6% | 11,625    | -2.9% |
| Ideal    | 9,270  | 7.40%    | 1,807     | -      | 11,078 | 9.2%  | Ideal                 | 9,709  | 8.46% | 1,807 | -      | 11,516 | 6.3%  | Ideal                 | 10,167     | 7.40%  | 1,807  | -      | 11,974    | 6.4%  |

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#### Plan C



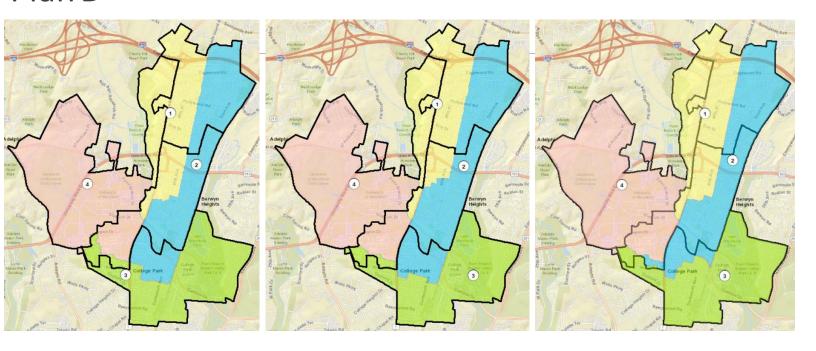
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#### Plan C – All Scenarios

|          |        | Scenario | 1, Versio | n A    |        |       |          |        | Scenar | io 2, Vers | ion A  |        |       |          |        | Scenario | 3, Versio | n A    |        |       |
|----------|--------|----------|-----------|--------|--------|-------|----------|--------|--------|------------|--------|--------|-------|----------|--------|----------|-----------|--------|--------|-------|
|          | Popula | ation    | Vot       | ers    | Crite  | rion  |          | Popul  | ation  | Vot        | ers    | Criter | ion   |          | Popul  | ation    | Vot       | ers    | Criter | ion   |
| District | Value  | Error    | Value     | Error  | Value  | Error | District | Value  | Error  | Value      | Error  | Value  | Error | District | Value  | Error    | Value     | Error  | Value  | Error |
| 1        | 9,026  | -2.63%   | 2,279     | 26.1%  | 11,305 | 2.1%  | 1        | 9,430  | -2.87% | 2,236      | 23.7%  | 11,666 | 1.3%  | 1        | 9,865  | -3.0%    | 2,416     | 33.7%  | 12,281 | 2.6%  |
| 2        | 8,820  | -4.86%   | 2,805     | 55.2%  | 11,625 | 4.9%  | 2        | 9,232  | -4.91% | 2,826      | 56.4%  | 12,058 | 4.7%  | 2        | 9,924  | -2.4%    | 2,217     | 22.7%  | 12,141 | 1.4%  |
| 3        | 9,530  | 2.80%    | 1,073     | -40.6% | 10,603 | -4.3% | 3        | 10,027 | 3.28%  | 1,107      | -38.7% | 11,134 | -3.3% | 3        | 10,273 | 1.0%     | 1,472     | -18.6% | 11,745 | -1.9% |
| 4        | 9,705  | 4.69%    | 1,072     | -40.7% | 10,777 | -2.7% | 4        | 10,146 | 4.50%  | 1,060      | -41.3% | 11,206 | -2.7% | 4        | 10,606 | 4.3%     | 1,124     | -37.8% | 11,730 | -2.0% |
| Ideal    | 9,270  | 9.55%    | 1,807     | -      | 11,078 | 9.2%  | Ideal    | 9,709  | 9.41%  | 1,807      | -      | 11,516 | 8.0%  | Ideal    | 10,167 | 7.29%    | 1,807     | -      | 11,974 | 4.6%  |

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#### Plan D

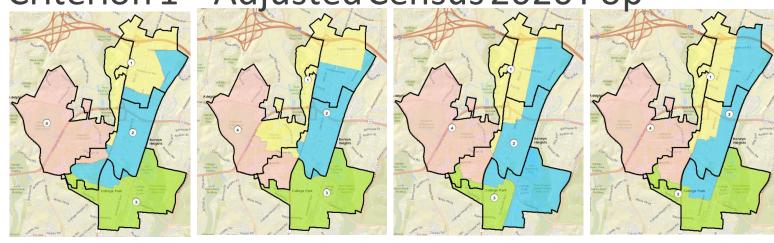


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#### Plan D – All Scenarios

|          | :      | Scenario | 1, Versio | n A    |        |       |          |        | Scenari | o 2, Vers | ion A  |         |       |          |        | Scenario | 3, Versio | n A    |        |       |
|----------|--------|----------|-----------|--------|--------|-------|----------|--------|---------|-----------|--------|---------|-------|----------|--------|----------|-----------|--------|--------|-------|
|          | Popula | ation    | Vot       | ers    | Criter | rion  |          | Popula | ation   | Vot       | ers    | Criteri | ion   |          | Popul  | ation    | Vot       | ers    | Criter | ion   |
| District | Value  | Error    | Value     | Error  | Value  | Error | District | Value  | Error   | Value     | Error  | Value   | Error | District | Value  | Error    | Value     | Error  | Value  | Error |
| 1        | 8,946  | -3.50%   | 2,256     | 24.8%  | 11,202 | 1.1%  | 1        | 9,872  | 1.7%    | 2,106     | 16.5%  | 11,978  | 4.0%  | 1        | 10,224 | 0.6%     | 2,256     | 24.8%  | 12,480 | 4.2%  |
| 2        | 8,964  | -3.30%   | 2,515     | 39.2%  | 11,479 | 3.6%  | 2        | 9,398  | -3.2%   | 2,659     | 47.1%  | 12,057  | 4.7%  | 2        | 9,678  | -4.8%    | 2,399     | 32.7%  | 12,077 | 0.9%  |
| 3        | 9,466  | 2.11%    | 1,386     | -23.3% | 10,852 | -2.0% | 3        | 9,574  | -1.4%   | 1,447     | -19.9% | 11,021  | -4.3% | 3        | 10,315 | 1.5%     | 1,493     | -17.4% | 11,808 | -1.4% |
| 4        | 9,705  | 4.69%    | 1,072     | -40.7% | 10,777 | -2.7% | 4        | 9,991  | 2.9%    | 1,017     | -43.7% | 11,008  | -4.4% | 4        | 10,451 | 2.8%     | 1,081     | -40.2% | 11,532 | -3.7% |
| Ideal    | 9,270  | 8.19%    | 1,807     | -      | 11,078 | 6.3%  | Ideal    | 9,709  | 6.11%   | 1,807     | -      | 11,516  | 9.1%  | Ideal    | 10,167 | 7.60%    | 1,807     | -      | 11,974 | 7.9%  |

Criterion 1 – Adjusted Census 2020 Pop

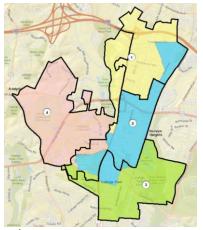


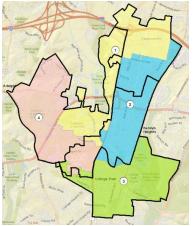
|  | Plan A | Plan B | Plan C | Plan D |
|--|--------|--------|--------|--------|
|--|--------|--------|--------|--------|

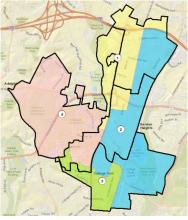
|          |        | scenario . | L, version | А      |         |       | Scenario | 1, Versi | on B  |        |         |       | Scenario | 1, Versio | on C  |        |         |       | Scenario | 1, Version | D     |        |        |       |
|----------|--------|------------|------------|--------|---------|-------|----------|----------|-------|--------|---------|-------|----------|-----------|-------|--------|---------|-------|----------|------------|-------|--------|--------|-------|
| District | Popula |            | vot        |        | Criteri | -     | Popula   | tion     | Vot   | ers    | Criteri | on    | Popula   | tion      | Vot   | ers    | Criteri | on    | Popula   | tion       | Vote  | ers    | Criter | ion   |
|          | Value  | Error      | Value      | Error  | Value I | Error | Value    | Error    | Value | Error  | Value I | rror  |          | Error     | Value | Error  | Value I | rror  | Value    | Error      | Value | Error  |        | Error |
| 1        | 8,886  | -4.14%     | 2,508      | 38.8%  | 11,394  | 2.9%  | 9,351    | 0.9%     | 2,090 | 15.6%  | 11,441  | 3.3%  | 9,026    | -2.63%    | 2,279 | 26.1%  | 11,305  | 2.1%  | 8,946    | -3.50%     | 2,256 | 24.8%  | 11,202 | 1.1%  |
| 2        | 8,868  | -4.34%     | 2,118      | 17.2%  | 10,986  | -0.8% | 9,042    | -2.5%    | 2,570 | 42.2%  | 11,612  |       | 8,820    | -4.86%    | 2,805 | 55.2%  | 11,625  | 4.9%  | 8,964    | -3.30%     | 2,515 | 39.2%  | 11,479 |       |
| 3        | 9,629  | 3.87%      | 1,531      | -15.3% | 11,160  | 0.7%  | 9,001    | -2.9%    | 1,592 | -11.9% | 10,593  | -4.4% | 9,530    | 2.80%     | 1,073 | -40.6% | 10,603  | -4.3% | 9,466    | 2.11%      | 1,386 | -23.3% | 10,852 | -2.0% |
| 4        | 9,698  | 4.61%      | 1,072      | -40.7% | 10,770  | -2.8% | 9,687    | 4.5%     | 977   | -45.9% | 10,664  | -3.7% | 9,705    | 4.69%     | 1,072 | -40.7% | 10,777  | -2.7% | 9,705    | 4.69%      | 1,072 | -40.7% | 10,777 | -2.7% |
| Ideal    | 9,270  | 8.95%      | 1,807      | -      | 11,078  | 5.6%  | 9,270    | 7.40%    | 1,807 | -      | 11,078  | 9.2%  | 9,270    | 9.55%     | 1,807 | -      | 11,078  | 9.2%  | 9,270    | 8.19%      | 1,807 | -      | 11,078 | 6.3%  |

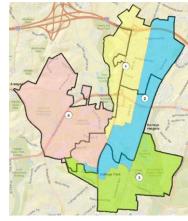
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#### Criterion 2 – Fall of 2022









Plan A

Plan B

Plan C

Plan D

|          |                 | Scenario | 1, Version   | ı A          |                 |             |
|----------|-----------------|----------|--------------|--------------|-----------------|-------------|
| District | Popula<br>Value | Error    | Vot<br>Value | ers<br>Error | Criter<br>Value | on<br>Error |
| 1        | 9,286           | -4.4%    | 2,688        | 48.7%        | 11,974          | 4.0%        |
| 2        | 9,509           | -2.1%    | 1,960        | 8.5%         | 11,469          | -0.4%       |
| 3        | 10,056          | 3.6%     | 1,564        | -13.5%       | 11,620          | 0.9%        |
| 4        | 9,984           | 2.8%     | 1,017        | -43.7%       | 11,001          | -4.5%       |
| Ideal    | 9,709           | 7.93%    | 1,807        | -            | 11,516          | 8.4%        |

|   | Scenario | 1, Versi | on B  |        |         |       | Scenario | 1, Versi | on C  |        |         |       | Scenario | 1, Version | D     |        |        |       |
|---|----------|----------|-------|--------|---------|-------|----------|----------|-------|--------|---------|-------|----------|------------|-------|--------|--------|-------|
| 1 | Populat  | tion     | Vot   | ers    | Criteri | on    | Populat  | tion     | Vot   | ers    | Criteri | on    | Popula   | tion       | Vot   | ers    | Criter | ion   |
|   | Value    | Error    | Value | Error  | Value I | Error | Value    | Error    | Value | Error  | Value   | Error | Value    | Error      | Value | Error  | Value  | Error |
|   | 9,288    | -4.3%    | 2,544 | 40.8%  | 11,832  | 2.7%  | 9,430    | -2.87%   | 2,236 | 23.7%  | 11,666  | 1.3%  | 9,872    | 1.7%       | 2,106 | 16.5%  | 11,978 | 4.0%  |
| 1 | 9,481    | -2.3%    | 2,116 | 17.1%  | 11,597  | 0.7%  | 9,232    | -4.91%   | 2,826 | 56.4%  | 12,058  | 4.7%  | 9,398    | -3.2%      | 2,659 | 47.1%  | 12,057 | 4.7%  |
| 1 | 9,957    | 2.6%     | 1,577 | -12.7% | 11,534  | 0.2%  | 10,027   | 3.28%    | 1,107 | -38.7% | 11,134  | -3.3% | 9,574    | -1.4%      | 1,447 | -19.9% | 11,021 | -4.3% |
| 1 | 10,109   | 4.1%     | 992   | -45.1% | 11,101  | -3.6% | 10,146   | 4.50%    | 1,060 | -41.3% | 11,206  | -2.7% | 9,991    | 2.9%       | 1,017 | -43.7% | 11,008 | -4.4% |
|   | 9,709    | 8.46%    | 1,807 | -      | 11,516  | 6.3%  | 9,709    | 9.41%    | 1,807 | -      | 11,516  | 8.0%  | 9,709    | 6.11%      | 1,807 | -      | 11,516 | 9.1%  |

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Criterion 3 - Fall of 2023 Plan C Plan D

|          |        | Scenario | 1, Vers | ion A  |        |       |
|----------|--------|----------|---------|--------|--------|-------|
| District | Popul  |          | Vot     |        | Criter | -     |
|          | Value  | Error    | Value   | Error  | Value  | Error |
| 1        | 9,958  | -2.06%   | 2,439   | 35.0%  | 12,397 | 3.5%  |
| 2        | 10,155 | -0.12%   | 2,192   | 21.3%  | 12,347 | 3.1%  |
| 3        | 9,956  | -2.08%   | 1,474   | -18.4% | 11,430 | -4.5% |
| 4        | 10,599 | 4.25%    | 1,124   | -37.8% | 11,723 | -2.1% |
| Ideal    | 10,167 | 6.32%    | 1,807   | -      | 11,974 | 8.1%  |

Plan A

| Scenar         | io 1, Ve       | rsion B      |              |                 |       |
|----------------|----------------|--------------|--------------|-----------------|-------|
| Popul<br>Value | ation<br>Error | Vot<br>Value | ers<br>Error | Criter<br>Value |       |
| 9,817          | -3.44%         | 2,265        | 25.3%        | 12,082          | 0.9%  |
| 9,961          | -2.03%         | 2,429        | 34.4%        | 12,390          |       |
| 10,321         | 1.51%          | 1,479        | -18.2%       |                 | -1.5% |
| 10,569         | 3.95%          | 1,056        | -41.6%       | 11,625          | -2.9% |
| 10,167         | 7.40%          | 1,807        | -            | 11,974          | 6.4%  |

Plan B

|   | Scenari | o 1, Ver | sion C |        |        |       |
|---|---------|----------|--------|--------|--------|-------|
|   | Popul   | ation    | Vot    | ers    | Crite  | ion   |
|   | Value   | Error    | Value  | Error  | Value  | Error |
|   | 9,865   | -3.0%    | 2,416  | 33.7%  | 12,28  | 2.6%  |
|   | 9,924   | -2.4%    | 2,217  | 22.7%  | 12,14  | 1.4%  |
|   | 10,273  | 1.0%     | 1,472  | -18.6% | 11,74  | -1.9% |
|   | 10,606  | 4.3%     | 1,124  | -37.8% | 11,730 | -2.0% |
| 1 | 10,167  | 7.29%    | 1,807  | -      | 11,974 | 4.6%  |

| Scenario | o 1, Vers | ion D |        |        |       |
|----------|-----------|-------|--------|--------|-------|
| Popula   |           | Vot   |        | Criter |       |
| Value    | Error     | Value | Error  | Value  | Error |
| 10,224   | 0.6%      | 2,256 | 24.8%  | 12,480 | 4.2%  |
| 9,678    | -4.8%     | 2,399 | 32.7%  | 12,077 | 0.9%  |
| 10,315   | 1.5%      | 1,493 | -17.4% | 11,808 | -1.4% |
| 10,451   | 2.8%      | 1,081 | -40.2% | 11,532 | -3.7% |
| 10,167   | 7.60%     | 1,807 | -      | 11,974 | 7.9%  |

#### Neighborhood Splits by Plans and Scenarios

|                                 | Scenario | Scenario | Scenario |
|---------------------------------|----------|----------|----------|
| Plan A                          | 1        | 2        | 3        |
| Daniels Park                    | 2 & 1    | 2 & 1    | 2 & 1    |
| Hollywood                       | 1 & 2    | 1 & 2    | 1 & 2    |
| Old Town                        | 3 & 2    | 3 & 2    | 3 & 2    |
| Lord Calvert Manor<br>(nominal) |          |          | 3 & 2    |

|                    | Scenario | Scenario | Scenario |
|--------------------|----------|----------|----------|
| Plan B             | 1        | 2        | 3        |
| Hollywood          | 2 & 1    | 2 & 1    | 2 & 1    |
| Lord Calvert Manor | 3 & 4    |          |          |
| Old Town (Nominal) |          |          | 3 & 1    |

|                                 | Scenario | Scenario | Scenario |  |
|---------------------------------|----------|----------|----------|--|
| Plan C                          | 1        | 2        | 3        |  |
| Daniels Park                    | 2 & 1    | 2 & 1    | 2 & 1    |  |
| Hollywood                       | 1 & 2    | 1 & 2    | 1 & 2    |  |
| Old Town                        | 3 & 2    | 3 & 2    | 3 & 2    |  |
| Oak Springs<br>Berwyn (nominal) | 1 & 2    | 1 & 2    | 1 & 2    |  |
| Branchville (nominal)           | 1 & 2    | 1 & 2    | 1 & 2    |  |
| Lord Calvert Manor (nominal)    |          |          | 3 & 2    |  |
| Sunnyside                       |          |          | 2 & 1    |  |

| Plan D                       | Scenario 1 | Scenario | Scenario 3 |
|------------------------------|------------|----------|------------|
| Berwyn                       | 1 & 2      | 1 & 2    |            |
| Daniels Park                 | 2 & 1      | 2 & 1    |            |
| Hollywood                    | 1 & 2      | 1 & 2    | 1 & 2      |
| Oak Springs                  | 1 & 2      | 1 & 2    |            |
| Old Town                     | 3 & 2      | 3 & 2    | 1 & 3      |
| Autoville (nominal)          |            |          | 1 & 2      |
| Branchville (nominal)        | 1 & 2      | 1 & 2    | 1 & 2      |
| Cherry Hill (nominal)        |            |          | 1 & 2      |
| Lord Calvert Manor (nominal) |            |          | 3 & 2      |
| Sunnyside (nominal)          | 1 & 2      | 1 & 2    | 2 & 1      |